1	BEFORE THE LAND QUALITY ADVISORY BOARD STATE OF WYOMING
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3	IN RE: LQD MEETING
5 6 7	TRANSCRIPT OF MEETING PROCEEDINGS
8	PURSUANT TO NOTICE duly given to all parties
9	in interest, this matter came on for meeting
10	on the 23rd day of June, 2022, at the hour of 10:00 a.m.,
11	at 200 West 17th Street, Conference Room 211, Cheyenne,
12	Wyoming, before the Land Quality Advisory Board,
13	Chairman Jim Gampetro presiding, with Mr. Gene Legerski,
14	Ms. Natalia Macker, Ms. Dawn Kolkman, advisory board
15	members, and Mr. Carl Edelman, Wyoming Attorney General's
16	Office, all present by videoconference.
17	David DeWald, Wyoming Attorney General's Office
18	present by videoconference. Mr. Kyle Wendtland, Land
19	Quality Administrator; Mr. Craig Hults, LQD Natural
20	Resource Program Principal; Mr. Muthu Kuchanur, LQD
21	Program Manager; Ms. Suzanne Engels, SHWD Administrator;
22	Ms. Jody Weikart, Solid Waste Program Manager; and
23	Ms. Claire Lake, LQD Summer Intern, attending in person.
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1		APPEARANCES
2	Also Present:	MR. TRAVIS DETI
3		MS. KATRINA ABBOTT MS. JAMIE TORSKE
4		MS. ALLIE LETCHER MR. JUSTIN WRIGHT
		MS. PAT JOYCE
5		MS. WENDY LOW MS. KRISTINA BARDEN
6		(By videoconference)
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PROCEEDINGS 1 (Videoconference meeting commenced 2 10:00 a.m., June 23, 2022.) 3 4 CHAIRMAN GAMPETRO: Let's declare the 5 meeting open, and we'll get going here. 6 My name is Jim Gampetro. I'm chairman of the Board, and I'm a public representative from Buffalo, 7 8 Wyoming. 9 So go ahead -- Gene, why don't you go ahead. 10 BOARD MEMBER LEGERSKI: I'm Gene Legerski, 11 and I'm a political subdivision representative from southwest Wyoming. 12 1.3 CHAIRMAN GAMPETRO: And Dawn. 14 BOARD MEMBER KOLKMAN: Good morning. Yes, I'm Dawn Kolkman, and I am the industry representative, and 15 I am located in Douglas, Wyoming. 16 17 CHAIRMAN GAMPETRO: Well, thank you. Thank 18 you all for attending. Let's get it started. As the others come in, we can break in and they 19 can introduce themselves. 20 21 I'm going to turn it over to whoever is going 22 to -- I think it's -- who's reading the list? 23 MR. WENDTLAND: Craig will read the list for you, Jim, today. 24

CHAIRMAN GAMPETRO: Craig, go ahead.

- 1 MR. HULTS: Thank you, Mr. Chairman. Here
- 2 in Cheyenne, I'll just go around the table and let
- 3 everybody introduce themselves.
- 4 I'm Craig Hults. I'm with the Land Quality
- 5 Division.
- 6 MR. WENDTLAND: Kyle Wendtland, the Land
- 7 Quality Administrator.
- 8 MS. LAKE: Claire Lake, summer intern with
- 9 Land Quality.
- 10 MS. WEIKART: Jody Weikart, Solid Waste
- 11 Program Manager, Solid & Hazardous Waste Division.
- 12 MR. KUCHANUR: Muthu Kuchanur, program
- 13 manager, Land Quality Division.
- MS. ENGELS: Suzanne Engels. I'm the
- 15 administrator for the Solid & Hazardous Waste Division.
- 16 MR. HULTS: And then we do have some other
- 17 people on the line. I'm just going to call you out, and if
- 18 you could introduce yourself and say who you're
- 19 representing, that would be great.
- We've got Allie Letcher.
- 21 MS. LETCHER: Yes. Allie Letcher. I'm
- 22 from Arch Resources.
- MR. HULTS: And then David DeWald.
- MR. DEWALD: Morning. David DeWald,
- 25 Wyoming Attorney General's Office. I represent DEQ, SHWD

- 1 and Land Quality.
- 2 MR. HULTS: And Jamie Torske.
- 3 MS. TORSKE: Jamie Torske also with Arch
- 4 Resources.
- 5 MR. HULTS: And Justin Wright. I think
- 6 you're muted.
- 7 CHAIRMAN GAMPETRO: I was going to say he
- 8 might be muted.
- 9 MR. HULTS: Well, he's also on the line.
- 10 Katrina Abbott.
- 11 CHAIRMAN GAMPETRO: If we can't hear them,
- 12 Craig, why don't you just tell us who they're with.
- MR. HULTS: I don't always know that,
- 14 actually.
- 15 CHAIRMAN GAMPETRO: Okay.
- 16 MR. HULTS: I do see Natalia's on the line
- 17 now.
- 18 BOARD MEMBER DUNCAN: Good morning.
- 19 CHAIRMAN GAMPETRO: Good morning, Natalia.
- 20 Could you please introduce yourself.
- 21 BOARD MEMBER MACKER: Board member at
- 22 large, and I live in Teton County.
- 23 MR. HULTS: Then we have Pat Joyce.
- MR. WENDTLAND: I do know Pat is with the
- 25 Wyoming Mining Association.

- 1 MR. HULTS: And Travis Deti.
- MR. DETI: Good morning, Mr. Chairman,
- 3 Members of the Board. Travis Deti with the Wyoming Mining
- 4 Association out of Cheyenne, in Gillette today. So thank
- 5 you for having this remote option.
- 6 MR. HULTS: And then finally Wendy Low.
- 7 MS. LOW: Wendy Low, with Peabody Energy,
- 8 Cheyenne.
- 9 MR. HULTS: That is our list of attendees
- 10 right now, Mr. Chairman.
- 11 CHAIRMAN GAMPETRO: Could we do the
- 12 approval of the minutes from the March 22, 2022, meeting
- 13 and get that out of the way?
- I would accept a proposal for that.
- 15 BOARD MEMBER LEGERSKI: Mr. Chairman.
- 16 CHAIRMAN GAMPETRO: Yes. Go ahead.
- 17 BOARD MEMBER LEGERSKI: I make a motion to
- 18 approve the meeting minutes from the March 2020 --
- 19 March 22, 2022, meeting minutes.
- 20 CHAIRMAN GAMPETRO: Is there a second?
- 21 BOARD MEMBER KOLKMAN: This is Dawn,
- 22 Mr. Chairman, and I would second that motion.
- 23 CHAIRMAN GAMPETRO: Thank you.
- 24 All those in approval, please indicate by saying
- 25 aye.

1 BOARD MEMBER MACKER: Aye. 2 BOARD MEMBER LEGERSKI: Aye. 3 BOARD MEMBER KOLKMAN: Aye. CHAIRMAN GAMPETRO: Any opposed? 5 The meeting minutes from March 22nd are approved. Now, Kyle, are you or the other guy there --6 what's his name? 7 8 MR. WENDTLAND: Craig. CHAIRMAN GAMPETRO: Craig. Craig. Are 9 10 you -- are you guys -- who's going to start the 11 presentation off here? MR. WENDTLAND: Mr. Chairman, I'll go ahead 12 13 and get us started today. Craig and I will be jointly 14 presenting, as we normally do on these items. 15 For a little background on the Board. First thing today is is we are scoping these rules today. We're 16 17 not going to be asking for a vote or a decision. This is 18 our first draft, and much like we've done with the bonding rules and some of the other rules that we brought to the 19 20 Board that are a little more complicated in nature, we've taken this approach scoping the rules to get feedback from 21 22 the Board, feedback from industry, and feedback from the public on the drafts in order to -- and also feedback from 23 24 our sister agencies in order to make sure that we're addressing maybe the best rule package we're putting

- 1 together that we possibly can.
- So I would just note to everybody that today is a
- first shot at these, and we are looking for feedback. That
- 4 is what we're after today. So, again, we're not going to
- 5 be asking for a vote, but it should also be informative to
- 6 the Board, and maybe provide a little bit of background on
- 7 these rules and why we are where we are with them.
- 8 With that said, the second thing is is the
- 9 legislature, in the last session here, in the 2022 session
- 10 passed a couple of bills. The first one is on the inert
- 11 materials bill, is what it was called. And looking to
- 12 replace inert materials potentially in backfill -- as
- 13 backfill in mine operations.
- 14 The principal reason this was brought forward or
- 15 the initial ask was around chipping tires. We have an
- 16 operator in the state that's looking at being able to go in
- 17 and where we have equipment yards -- and I think most
- 18 people have seen some of these locations around the state
- 19 where we have a tire pile, basically -- and being able to
- 20 go in and chip those tires and then be able to dispose of
- 21 them as a part of the backfill in a suitable site. There's
- 22 actually some upside to this, we're handling those
- 23 materials properly, eliminating the mosquito habitat that
- 24 comes with tires, those type of things that are sitting.
- 25 There is some potentially good things here in the way to

- 1 handle these things around the state.
- 2 So the rules we're crafting are based around the
- 3 legislation that created this inert materials option. So
- 4 we'll be addressing that one first. And then the second
- 5 rule package is on the assigned trust. And for those, and
- 6 a little background that may not know, Wyoming passed
- 7 legislation in this session as well to create what's called
- 8 a -- an assigned trust or essentially a cash option bond
- 9 that is held by the State for the benefit of the Department
- 10 to give a different bonding instrument -- instrument option
- 11 to industry.
- 12 And with that, maybe the way to think about this
- is is think of like cutting a pie, where each permit has an
- 14 option to create an assigned trust. So you -- whatever
- 15 money you put in is your sliver of pie, but you also get
- 16 the power of investing that money in the larger, broader
- 17 whole pie. And it's managed and run by the state treasurer
- 18 to be in place and then comes out as you complete the
- 19 reclamation. That's kind of a really broad overview.
- 20 We'll get a little more detail on that as we go through the
- 21 legislation and the draft rules.
- 22 But that is the impetus for the creation of the
- 23 rules that came out of that legislation. So with that,
- 24 Craig, if you want to walk through the legislation on each
- 25 of those and then we'll start on the assigned trust. The

- 1 last thing I would say is on the -- or, excuse me, start on
- 2 the inert materials. The last thing I would say on the
- 3 assigned trust is there is a Noncoal version and a Coal
- 4 version. We will address the Noncoal version first because
- 5 it is a little more complex and we'll get into the detail
- 6 of that, but the Coal version is a little -- it's basically
- 7 the same set of rules, but there's one component of it
- 8 that's a little more straightforward. So as far as
- 9 addressing these, we'll do inert materials, Noncoal
- 10 assigned trust, and then assigned trust for Coal.
- 11 CHAIRMAN GAMPETRO: This is Jim. Just to
- 12 keep a little order here. Let's go through the first bill.
- 13 01 -- House Bill 0123, and then any questions or comments
- 14 at the end of that, and then we'll do the second one the
- 15 same way, House Bill 0045, any questions or comments after
- 16 we've gone through that one. Does that sound reasonable?
- MR. WENDTLAND: You bet. You bet,
- 18 Mr. Chairman. And I do think too, when we're working
- 19 through the draft rules, I would also ask let us walk
- 20 through the rule, let us walk through the comments we've
- 21 received to date from the public posting and give you some
- 22 of those answers, and then I would ask for additional
- 23 comment.
- 24 CHAIRMAN GAMPETRO: Okey-doke. Let's go.
- 25 MR. WENDTLAND: All right. Mr. Chairman,

- 1 I'm turning it over to Craig, and it's your show.
- 2 MR. HULTS: Mr. Chairman, Board Members.
- 3 The first topic we're talking about is the inert materials
- 4 bill. This was passed during the 2020 legis -- 2022
- 5 legislative session. And, basically, it comes down to
- 6 three elements that we were given, that when drafting rules
- 7 we had to look at. And the three elements are we have a
- 8 minimum depth of burial below the surface for the inert
- 9 materials and above the aquifer.
- 10 And then, second, our rules need to address
- 11 that -- the fact that we can consult standards from the
- 12 solid waste management facilities rules from the Solid and
- 13 Hazardous Waste Division, and we can incorporate those
- 14 standards into our rule.
- 15 And then third, this speaks to the fees that are
- 16 generated by the operators for allowing -- or using the
- 17 materials as backfill. Any of those fees that they
- 18 generate, 10 percent of that has to be remitted to the
- 19 department. And those fees would then be credited to the
- 20 general fund. So there's not a whole lot that was defined
- 21 for us here.
- 22 MR. WENDTLAND: And with that, Craig's
- 23 going to just go ahead and ask if there's any questions on
- 24 that kind of brief summary.
- 25 Hearing none, Mr. Chairman, we'll go ahead and go

- 1 over the assigned trust bill legislation as well.
- MR. HULTS: The assigned trust bill.
- 3 Mr. Chairman, Board Members, this was House Bill 45.
- 4 Again, it was passed during the 2022 legislative session.
- 5 This one did provide quite a bit of direction and elements
- 6 that we had to include in our rules. And the first one
- 7 being is that this only applies to four different minerals
- 8 or operations. And that's coal, bentonite, trona, and
- 9 uranium.
- 10 And the second element is participation in the
- 11 assigned trust program is strictly voluntary.
- 12 Third, the amount necessary for reclamation and
- 13 the amount of the assigned trust is going to be recommended
- 14 by the administrator and determined by the director. And
- 15 the way that works in our day-to-day, that would be a
- 16 director's bond letter that we issue annually.
- 17 The fourth element is regarding the payment plan.
- 18 And this will require -- the enabling legislation requires
- 19 us to provide a copy of that director's bond letter to the
- 20 treasurer's office annually, and it must include a cost
- 21 estimate and a mine and rec plan life of mine, just how
- 22 long that's going to take and how long they'll be in
- 23 operation and reclamation.
- And then also when funding the payment plan or
- 25 creating the payment plan, at -- the operators must provide

- 1 at least 1 percent annually of that required reclamation
- 2 bond.
- 3 And then, finally, it requires -- while they're
- 4 funding this assigned trust, it would require other
- 5 acceptable bonding interest -- instruments to make up the
- 6 difference for the total reclamation cost until they're
- 7 fully funded.
- 8 And then the fifth element, this relates -- this
- 9 is a spot where there's a split between the Coal and
- 10 Noncoal programs. For Coal, the investment options for the
- 11 treasurer, he will be limited to protecting a hundred
- 12 percent of the corpus that's deposited there, and that's
- 13 because of the requirements in the CFR from the Office of
- 14 Surface Mining.
- 15 In the Noncoal realm, here the treasurer just has
- 16 to -- or is required to get the highest net return while
- 17 keeping in mind the preservation of the corpus. And it
- 18 also allows for administrative fees to be charged as part
- 19 of that.
- 20 And the sixth element of the assigned trust
- 21 legislation is that funds can't be withdrawn in the first
- 22 year. So that would be even if there was a forfeiture, the
- 23 department wouldn't be able to touch them, and the
- 24 operator, if it was fully funded in the first year, still
- 25 would not be able to touch those funds that were deposited.

- 1 MR. WENDTLAND: Craig. On that point,
- 2 Mr. Chairman, I would just add that the treasurer, if he
- 3 makes those investments, if you draw them prior to the
- 4 year, there could be penalties and fees associated with
- 5 them. So that timeline was really set out and laid out by
- 6 the treasurer in order to prevent that from happening.
- 7 MR. HULTS: Thank you, Mr. Wendtland.
- 8 For the seventh element, this is funds are only
- 9 available for reclamation. These are the funds that are
- 10 deposited in the assigned trust in the event of forfeiture,
- 11 and there's no release until bond release.
- 12 The eighth element is that the trust funds will
- 13 be released last. If they have a combination of different
- 14 bonding instruments, the trust funds would be the last to
- 15 go.
- 16 Nine, the funds are not to be withdrawn until
- 17 released by the director. And that would be through our
- 18 bond release statute.
- 19 The tenth element is withdrawal -- we need to
- 20 include provisions for if the funds in the assigned trust
- 21 exceed the bond estimate, we have to provide a mechanism
- 22 for the operator to withdraw those.
- 23 And number eleven, we have to provide a procedure
- 24 for a transfer process of the assigned trust. This would
- 25 occur during a permit transfer or a license transfer.

- 1 And then, finally, in the enabling legislation,
- 2 if there's federal lands involved and the assigned trust is
- 3 being or attempting to be used for those federal lands, we
- 4 would require approval from the federal agency involved.
- 5 And those are the twelve elements that need to be
- 6 included in the rules at a minimum.
- 7 MR. WENDTLAND: Mr. Chairman, we'd open it
- 8 up for comments on the legislation or questions about it.
- 9 There is a lot there. It seems pretty straightforward, but
- 10 there is a lot there.
- 11 CHAIRMAN GAMPETRO: Comments or questions?
- 12 MR. WENDTLAND: Okay. Mr. Chairman,
- 13 hearing none, we're going to go ahead and work on the inert
- 14 material bill -- or the rules first.
- 15 So I'm going to have Craig do that walk-through,
- 16 and then we'll walk through the comments we've gotten and
- 17 how we're going to address some of those, and then we'll
- 18 open it up to the public for questions, if we could.
- MR. HULTS: Mr. Chairman, Board Members,
- 20 what I'm going to do is walk through -- this is Noncoal
- 21 Chapter 2, and this deals with regular Noncoal -- coal mine
- 22 permit applications.
- 23 The proposed rules that we drafted, they begin on
- 24 page 5 of the draft we sent you. And this particular
- 25 section is dealing with plans for backfilling and grading

- 1 in a permit application. And so applications -- and this
- 2 is in (VI) -- the applications for the disposal of the
- 3 inert material are required to include the following
- 4 things.
- 5 And the first one is that backfill, when they do
- 6 apply for this, this will be considered a significant
- 7 permit revision unless it was part of an initial
- 8 application. And they would be processed in accordance
- 9 with our Noncoal Chapter 7, which deals with permit
- 10 revisions.
- 11 The second item is that on-site stockpiling of
- 12 the inert materials will not be allowed prior to the use of
- 13 the materials as backfill. And then also the inert
- 14 materials shall not be processed on the mining operation.
- 15 Only final products would be used as backfill. Like the
- 16 tire example, this would be the chipped tires.
- 17 The third thing is that the inert materials need
- 18 to be approved by the administrator prior to being used as
- 19 backfill. This section allows for flexibility. Right now
- 20 we have kind of one example that may be used, but in the
- 21 future there may be other ones. This allows the
- 22 administrator to make that call.
- 23 Fourth, this deals with the approved backfill
- 24 locations. The first thing is that inert -- inert
- 25 materials shall only be used as backfill -- I'm getting

- 1 some feedback. That's why I was chuckling. Inert
- 2 materials can be only be used as backfill on privately
- 3 owned land. So no state lands or federal lands.
- 4 The second thing is inert materials shall only be
- 5 placed in the end walls or final pit voids that are not
- 6 located in drainages or impoundments.
- 7 The third item for the locations is inert
- 8 backfill materials shall be placed in a lift not to exceed
- 9 10 feet. And then we're going to require at least 15 feet
- 10 of suitable backfill material in accordance with our
- 11 Chapter 3. And this is to avoid potential future
- 12 subsidence. We're allowing multiple lifts, so there can be
- 13 multiple layers of the permitted -- or backfill material.
- 14 And then the approved materials need to be placed a minimum
- 15 of 20 feet above the pre-mining potentiometric surface of
- 16 the native aguifer, and then a minimum of 20 feet below the
- 17 regraded spoils surface. We're also requiring in that
- 18 section that the pit shall not be saturated. And if the
- 19 mind pit is dry, the disposal must be above the confining
- 20 layer.
- 21 And then finally in this subsection, the proposed
- 22 backfill location needs to be mapped and a little
- 23 description of the location provided. And the proposed
- 24 location also has to comply with Chapter 4, Section 4, of
- 25 the Solid & Hazardous Waste Rules -- Waste Division Rules.

- 1 Finally -- or next, in Section 5, this deals with
- 2 monitoring and reporting requirements. First requirement
- 3 here is that the backfill disposal location maps and
- 4 groundwater monitoring locations need to be updated
- 5 annually in the annual report.
- 6 Second is the groundwater monitoring plan
- 7 required in Section 2 of this chapter, requires monitoring
- 8 wells to be installed and monitored in accordance with
- 9 Chapter 4, Section -- and I will have a comment about this
- 10 later -- Section 8(b)(iv)(A) of the Solid and Hazardous
- 11 Waste Division rules. And then also the monitoring results
- 12 shall be reported in the annual report.
- 13 c. for (5.) is that the groundwater and
- 14 vegetation monitoring needs to continue until final bond
- 15 release, and at a minimum would continue for five years
- 16 after final reclamation.
- 17 And (6.), we deal with the final surface
- 18 reclamation requirements when using these inert materials
- 19 as backfill. The final reclamation surface must blend with
- 20 the surrounding mine reclamation and have a permanent
- 21 vegetative cover. This is basically a condition for all
- 22 reclamation.
- 23 b. of (6.) is that the final reclamation must
- 24 drain properly and not impound water.
- 25 c. is that the backfill site needs to be released

- 1 by the Division in accordance with the reclamation plan.
- 2 And d. of (6.) is upon final reclamation, a
- 3 disclosure must be placed on the real property deed for the
- 4 described lands where the backfill location is prior to
- 5 final bond release.
- Then in (7.), this talks about the fees that
- 7 I mentioned earlier. And, again, this requires the
- 8 operator -- we're asking that they remit the fees quarterly
- 9 in the amount of 10 percent of any revenues collected by
- 10 the operator.
- 11 And that's the final subsection for the inert
- 12 materials.
- 13 MR. WENDTLAND: Okay. Craig, do you want
- 14 to walk through the comments we've received then, and our
- 15 general responses to those at this point?
- 16 MR. HULTS: Yeah. Mr. Chairman, we did
- 17 solicit comments from the Solid Waste Management Program,
- 18 and they did provide some excellent feedback in my mind.
- 19 The first comment that they had, they were asking
- 20 about whether this would require public notice. And, yes,
- 21 if this is a new permit and also if it was an existing
- 22 permit, and we would have them going through our permit
- 23 revision as I suggested earlier. And this would be
- 24 considered a significant revision, so, yes, it would
- 25 require public notice.

- 1 Their second comment was -- they were talking
- 2 about stockpiled tires and different standards as far as
- 3 keeping distances away from certain things, open flames,
- 4 waste piles, permit boundaries. However, our rules, we
- 5 wouldn't be allowing the stockpiling. So we don't think we
- 6 need to include any standards for that.
- 7 Their third comment was -- involved with waste
- 8 screening. In Chapter 4 of their rules, this waste
- 9 screening, I don't think would be feasible for our
- 10 Division. The way the rule is written, somebody's
- 11 basically on-site monitoring the waste as it's brought in.
- 12 Our response to that would be we would increase our
- 13 inspection frequency. Just to make sure that what is being
- 14 placed in the mine pit is the inert material that was
- 15 approved.
- 16 The fourth comment, they asked whether there
- 17 would be landowner consent. And, yes, we agree with that.
- 18 We would provide a form for surface owner consent. We
- 19 didn't think it was necessary to include that in the rule,
- 20 and was better suited to providing that consent form as
- 21 part of the application.
- 22 The fifth comment, this was requiring cover at
- 23 least monthly or more frequent if required by the
- 24 administrator. From the Division's standpoint, I think we
- 25 would be looking at the reclamation plan, depending on the

- 1 depth of the -- the inert materials, how many lifts they
- 2 had. So it would be judged on the front end.
- 3 And then the sixth comment was that it requires
- 4 whole scrap tires to be covered every 90 days. Again, we
- 5 wouldn't be accepting the whole tires.
- 6 And then seven -- the seventh comment was they
- 7 had a slightly different standard regarding the burial
- 8 depths and -- in relationship to the groundwater and
- 9 surface. The reason we would stick with what we currently
- 10 have proposed is this would -- could provide consistency
- 11 with our Coal Rules when we did the wind turbine disposal
- 12 rules.
- 13 The eighth comment was that they have additional
- 14 sets of rules, when -- this is in regard to the citation
- 15 that I had in the proposed rules. They're absolutely
- 16 correct, and I need to refine the citations in our rules to
- 17 reflect better which programs we're talking about and which
- 18 rules specifically.
- 19 The ninth comment that we had there was -- this
- 20 is also in relationship to a citation at Chapter 4, in
- 21 regards to the groundwater monitoring plan. They had noted
- 22 that the reference I had given only related to the
- 23 monitoring and not the installation, and what -- what
- 24 happens during the monitoring, if there is an exceedance
- 25 over background. They suggested a more broad citation that

- 1 would include those elements. We completely agree with
- 2 that as well and would propose to insert that into the next
- 3 round of rules.
- 4 And then the tenth comment and final comment was
- 5 that there is a requirement that the deed states that the
- 6 property was used as a construction demolition waste
- 7 disposal facility. And they asked the question whether
- 8 there would be a need to clarify that inert material was
- 9 used as backfill. Again, I think we would put that into
- 10 the consent form and also for notice to the surface owner.
- 11 And also in the deed we would craft some language prior to
- 12 them inserting that. I think we could provide an example
- in our guidance materials of what we would be looking for
- 14 on that deed notice.
- 15 So those are the comments we received internally
- 16 through our reviews. We didn't receive any comments from
- 17 the public on these rules.
- 18 MR. WENDTLAND: Mr. Chairman, and I'm going
- 19 to go back to two -- a couple of items to clarify. A major
- 20 revision or significant revision does require public
- 21 notice. And typically there's a completeness round and a
- 22 technical completeness round, so it could be two rounds.
- 23 So we feel that the way our Noncoal Rules are structured
- 24 for this, that knowing, going into that, we would have
- 25 adequate public notice.

- 1 The inspection requirement, that's a -- you have
- 2 to remember, some of these sites would be pretty remote.
- 3 For a theoretical example, it's a dry bentonite pit that's
- 4 already a clay-encased location. But that location could
- 5 be 50, 60, 80 miles from a community. So we're not going
- 6 to be able to have somebody out there every day that
- 7 they're dumping these tires in the pit. So what we would
- 8 do is if we had one of these sites, we would increase our
- 9 inspection regime. Right now it's once a year for Noncoal.
- 10 While they're operating and doing this, we probably would
- 11 try and go at least once a month, maybe twice a month. And
- 12 those would be unannounced.
- 13 So we feel that that probably would compensate
- 14 for having somebody physically at the site every day,
- 15 because we just don't see that as being realistically
- 16 possible.
- 17 And then on the cover requirement, what you're
- 18 looking at is -- again, I think a good theoretical example
- 19 would be a bentonite pit, and you put in 10 feet of
- 20 material of these backfill chipped materials of tires, then
- 21 you're going to come in with your spoils and cover the
- 22 whole pit. You're not going to incrementally do this along
- 23 the way. You'll lay in that lift and then you'll cover the
- 24 whole lift. So it would be a one-time deal, is how that
- 25 would work, because of the mobilization of the equipment to

- 1 do that to these more remote sites.
- 2 So I just wanted to add those clarifiers on this
- 3 for everybody as to kind of why we crafted the rules the
- 4 way we did. We're not saying it's the ultimate answer
- 5 here, but there was some thought put behind those
- 6 particular elements.
- 7 So with that, Mr. Chairman, we would gladly open
- 8 it up for any input we could get -- or, sorry, Jim. Craig
- 9 has one additional catch here.
- 10 MR. HULTS: Mr. Chairman, Board Members,
- 11 yesterday we held our staff-wide meeting for the Division,
- 12 and we were discussing some of the proposed rules that are
- 13 coming through. One of our employees had noted that -- and
- 14 this was contemplated, that we would be allowing this in
- 15 small mines. He noted that Chapter 9, which is our small
- 16 mine chapter, stated in Section 1(b) that Chapter 2 doesn't
- 17 apply to small mines. Knowing that now, in our next round
- 18 we would likely propose a slight addition to Chapter 9,
- 19 where it does state in Section 1(b) that Chapter 2 doesn't
- 20 apply. We would add a qualifier that this specific section
- 21 regarding the use of inert materials for backfill would
- 22 apply to small mine operations.
- 23 MR. WENDTLAND: Mr. Chairman, I'm going to
- 24 add one thing to that too, and I probably should have said
- 25 this earlier. It's important to note here too that these

- 1 are for permitted sites. LMOs are notifications. So LMO
- 2 sites are not eligible for this. It would only fall under
- 3 the permitted small mine and large mine sites.
- 4 And then with that, I will open it up,
- 5 Mr. Chairman, for you to take any -- we'd love to have any
- 6 Board feedback or public or industry feedback to help us
- 7 craft a better rule.
- 8 CHAIRMAN GAMPETRO: Kyle, this is Jim. In
- 9 definitions, inert material, I'm going to 35-11-103,
- 10 definitions, and this would be Noncoal. Inert material
- 11 means any material that is not reusable or recyclable that
- 12 will not undergo any significant physical, chemical, or
- 13 biological transformation. And it will not adversely
- 14 affect other matter with which the material comes into
- 15 contact. And that's -- that's 35-11-103, Noncoal.
- 16 I -- first of all, from an engineering -- I'm an
- 17 engineer. I'm not a lawyer, and so a lot of this is
- 18 confusing for me. If any of the stuff transforms over time
- 19 its physical properties, who's going to determine that?
- 20 Who's going to decide what is, indeed, an inert material?
- 21 MR. WENDTLAND: Mr. Chairman, that's a
- 22 really good question. We had a lot of discussion around
- 23 that both with the legislation when it was crafted and
- 24 internally while we were working on the rules. That is why
- 25 we decided to do and structure the rules the way we did

- 1 where it's an application process. So we -- and I think
- 2 the best answer to that is, a good example would be, we
- don't want asphalt shingles in a sand and gravel pit with
- 4 water, okay? So that application, when it comes in, it has
- 5 to define where it's going, what it is, what exact material
- 6 we're talking about so that we know it does in fact fall
- 7 under this inert material definition in 103, and that it's
- 8 a suitable material for the site it's proposed to be put
- 9 in. So that's how we're addressing that. I believe --
- 10 hopefully that answers your question.
- 11 CHAIRMAN GAMPETRO: Who makes the final
- 12 call on whether it's an inert material or not?
- MR. WENDTLAND: The administrator does,
- 14 Mr. Chairman.
- 15 CHAIRMAN GAMPETRO: Okay. Thank you.
- 16 BOARD MEMBER LEGERSKI: Mr. Chairman, this
- 17 is Gene.
- 18 CHAIRMAN GAMPETRO: Go ahead.
- 19 BOARD MEMBER LEGERSKI: Kind of following
- 20 up on that. Back in the mid-'90s the federal highway
- 21 administration actually tried chipped tires in roadbed
- 22 material. I just kind of googled it, because I couldn't
- 23 remember exactly where it was. It was up in Washington.
- 24 55 foot of material.
- They don't know the exact cause, but it caused

- 1 their bridges to go up, because it smoldered and caused
- 2 fires. Kind of like combustible material, like, you know,
- 3 mulch does, stuff like that. They don't attribute it to
- 4 water migration. They actually attribute it to
- 5 self-combustion and air getting to it, even at 55 foot of
- 6 fill.
- 7 How are we going to make sure that doesn't
- 8 happen, and do we have any precautions in case that
- 9 happens? I'm sure technology's changed in the last
- 10 30 years, but that is a concern that, you know, tires
- 11 self-combust, above ground and also below ground, even
- 12 chipped.
- MR. WENDTLAND: Mr. Chairman. That's why
- 14 we're looking at -- the rules are structured the way that
- 15 we have so far is where -- and, again, I'm going to just a
- 16 use bentonite pit as an example, because you have a
- 17 clay-lined dry pit. So you're taking water out of that
- 18 equation. There may be a little bit of rain or snowfall
- 19 here. But then we're also limiting the size of the lift,
- 20 the dimensions of the lift. And then you're going to bury
- 21 this material and encase it. It basically becomes --
- 22 especially in these bentonite operations, you're dealing
- 23 with pretty clay -- clay-based materials. You're basically
- 24 encasing it. So you're eliminating that air option through
- 25 that material.

- 1 So we believe that combustion is the -- a
- 2 potential, but not very high potential in these cases where
- 3 we would bury them under these conditions. You know, if
- 4 that did occur, it would require to be dug out, cleaned
- 5 out, put out, and then re-put back together is what would
- 6 be the requirement.
- 7 And I believe that's why it's a five-year
- 8 requirement, where we may be monitoring on the groundwater
- 9 and monitoring this. And that is an addition to this,
- 10 because the Noncoal Rules you can -- you can request bond
- 11 after two growing seasons, or basically two years. If you
- 12 go down the path of using these as an -- again, the chipped
- 13 tires as an example -- as a inert material backfill, you
- 14 now have a five-year obligation before you would get to
- 15 bond release. So it's adding three years to that time
- 16 frame.
- 17 CHAIRMAN GAMPETRO: Yeah. And having
- 18 studied a little bit of geology and the timelines involved
- 19 in geology, I would just note that five years is not a very
- 20 long time.
- 21 MR. WENDTLAND: Note taken, Mr. Chairman.
- 22 BOARD MEMBER LEGERSKI: Would the burden
- 23 of -- you know, because, it's -- and I understand it's a
- 24 general rule, but it's going to be on a case-by-case basis,
- 25 because you keep using the perfect scenario of a bentonite

- 1 plant. You know, if this is used in a coal mine, you're
- 2 not going to have the benefit of clay layers and stuff like
- 3 that. So it's going to be up to the operator to prove that
- 4 they can have this consolidated in such a manner, captured
- 5 in such a manner that it's okay?
- 6 MR. WENDTLAND: Mr. Chairman. That's
- 7 correct. That's why it's coming in as an application, and
- 8 it's a significant revision so we can take the hard look at
- 9 what material's proposed, where it's proposed to be put,
- 10 you know, what we're really looking at before we would
- 11 approve this, you know, backfill scenario like this.
- 12 And with regard to Coal. Coal is not part of
- 13 this. This is only rules and the legislation is directed
- 14 specifically to Noncoal at this time.
- BOARD MEMBER LEGERSKI: Thank you.
- 16 BOARD MEMBER KOLKMAN: Mr. Chairman, this
- 17 is Dawn Kolkman, and I have -- I have a --
- 18 CHAIRMAN GAMPETRO: Go ahead.
- 19 BOARD MEMBER KOLKMAN: So Kyle, are you
- 20 guys going to add any other definitions to Chapter 1,
- 21 Noncoal authorities and definitions, about what the inert
- 22 materials may consist of?
- MR. WENDTLAND: Mr. Chairman, we did not
- 24 plan on doing that at this time because it is outlined in
- 25 35-11-103.

- 1 BOARD MEMBER KOLKMAN: Okay. Also, I'm
- 2 glad that this inert material is coming up. I think that
- 3 this gives operators a lot of options when it comes to
- 4 backfill and so I'm really glad to see it.
- 5 One of the things I am wondering is if
- 6 underground and ISR operators have been contemplated with
- 7 regards to this proposal. The reason I bring up
- 8 underground is many times if they are backfilling a shaft,
- 9 we will, of course, backfill with development, aka waste
- 10 rock, and then they may put down other harder materials
- 11 such as concrete, concrete glass, other materials,
- 12 foundations, pads, et cetera. And those are broken up, and
- 13 then they are put down the shaft as backfill.
- In the case of ISR operators, some of those folks
- 15 may have concrete basements in their header houses or
- 16 possibly even fiberglass. Those are not 20 -- generally
- 17 20 feet under the spoils piles, but those are or could be
- 18 considered inert materials and could be buried in place as
- 19 backfill. Have those items been contemplated?
- 20 MR. WENDTLAND: Mr. Chairman. That was
- 21 really not the discussion we had with the legislature at
- 22 the time the bill was crafted and vetted with the public.
- 23 I think in the case of the ISRs, my initial reaction to
- 24 that, Mr. Chairman, would be we would want to see what the
- 25 survey on those materials would be before we would

- 1 contemplate that. There's nothing that would preclude an
- 2 application coming into us under these rules to look at
- 3 that. But I think those are somewhat unique cases.
- 4 Now, in the case of trona, for example, part of
- 5 their demolition of their -- ultimate demolition of their
- 6 sites is, as you suggest, looking at using the shafts that
- 7 are approximately 1800-feet deep would be capping the
- 8 bottoms of them and then using those for a certain amount
- 9 of that material. There's nothing -- if there was
- 10 additional room here, there's nothing that says that they
- 11 couldn't use those in the 10-foot lift increments here to
- 12 go ahead and put chipped tires in that as they go up,
- 13 because you're talking about a concrete-lined shaft in the
- 14 ground that's 1800 feet deep.
- 15 So there is -- we believe there is application
- 16 there. We did talk about that in crafting the rules. But,
- 17 again, it would be part of that application in our review
- 18 and why it's a significant revision, so we can look at
- 19 those types of details on an individual one-on-one
- 20 application basis.
- 21 BOARD MEMBER KOLKMAN: Mr. Chairman, I have
- 22 additional questions.
- 23 CHAIRMAN GAMPETRO: Go ahead.
- 24 BOARD MEMBER KOLKMAN: So in looking at,
- 25 say, an underground application, would they still be

- 1 required to install and monitor or, say, ISR operators,
- 2 because of they are -- because of where the -- if -- back
- 3 up here a bit. If the radiological surveys would come back
- 4 such that they could be buried and placed, would they have
- 5 to install additional monitoring -- groundwater monitoring
- 6 at that -- at those levels, or would that be something that
- 7 could be spoken to within the application?
- 8 MR. WENDTLAND: Mr. Chairman. As of right
- 9 now, it would require the installation of the wells, at
- 10 least for that five-year time block.
- 11 And what I would add, Mr. Chairman, we have
- 12 Ms. Engels here, the Solid & Hazardous Waste Division
- 13 administrator. I think it's something we can certainly
- 14 discuss and see, but right now the way that it's crafted,
- 15 it would be the five-year requirement and the monitoring
- 16 request.
- 17 CHAIRMAN GAMPETRO: Other questions,
- 18 follow-up, comments?
- 19 BOARD MEMBER KOLKMAN: I have -- I have one
- 20 more question. And it might be a silly question.
- 21 CHAIRMAN GAMPETRO: Go ahead.
- 22 BOARD MEMBER KOLKMAN: If the material is
- 23 truly considered inert, why the need for monitoring?
- 24 MR. WENDTLAND: Mr. Chairman. Again, we
- 25 looked at that, and it is a -- it's a safety net to look

- 1 and make sure that we don't have something -- that is
- 2 transforming or some reaction with the material it's buried
- 3 in. To one of the prior board member's comments, let's say
- 4 we do have some type of spontaneous combustion underground
- 5 or something happens, this give us a period of time to say,
- 6 you know, we've disposed of these materials. They're
- 7 responding the way they should. There wasn't anything else
- 8 in there that shouldn't be in there. And that way we have
- 9 a way to make certain of that for a period of time. So I
- 10 think that -- I think that there is good reason to have
- 11 that monitoring period, and just to make certain that we
- don't have something that we didn't plan on here -- an
- 13 event we didn't plan on.
- I don't think we can -- I don't think we can
- 15 address every possible potential concern, but I think this
- 16 is a reasonable approach to address at a minimum the base
- 17 concerns that could be there.
- 18 And Mr. Chairman, there's no silly question here.
- 19 That's exactly why we're here, and -- and I would -- I'm
- 20 very happy that we're getting these type of comments and
- 21 questions. It will help us get to a better end rule.
- 22 CHAIRMAN GAMPETRO: Other questions,
- 23 comments?
- Who's up? Craig?
- 25 MR. WENDTLAND: Mr. Chairman, hearing none,

- 1 we'll move on to the assigned trust. We'll do the same
- 2 walk-through and then general comments, and we'll go from
- 3 there.
- 4 MR. HULTS: Mr. Chairman, we may have
- 5 somebody leaving, so just pausing for a moment.
- 6 (Ms. Engels and Ms. Weikart
- 7 leave the room.)
- 8 MR. HULTS: Mr. Chairman, these are the
- 9 financial assurance rules, both Coal and Noncoal, regarding
- 10 the assigned trust. I'm going to step through the Noncoal
- 11 version of the rules. I will say they're very similar,
- 12 except for one or two small locations. We did run these
- 13 past the treasurer's office as well for their take on them.
- 14 We did receive some feedback from them. So after I walk
- 15 through these, I will address those comments as well.
- 16 And going through the Noncoal first -- like I
- 17 said, there will be a couple of differences in the Coal
- 18 realm, but, again, they're virtually identical.
- 19 So in Chapter 6, we've added a new definition in
- 20 Section 1 of the Noncoal Rules. And this is for the
- 21 voluntary irrevocable trust -- assigned trust. We've
- 22 defined that to mean a permit specific trust account
- 23 established with the state treasurer for all or a portion
- 24 of the full cost of reclamation for permits or licenses as
- 25 determined by the annual Director's bond letter and funded

- 1 by the operator through payments to the assigned trust to
- 2 the permit or license for the benefit of the Department.
- 3 We weren't given a definition in statute, so we've added
- 4 that to our definition section of financial assurance
- 5 chapter.
- And then in Section 2, there is a small addition
- 7 to Section 2. Section 2 just lists the acceptable
- 8 financial instruments, you know, the surety bonds,
- 9 self-bonds. So we just added that -- the voluntary
- 10 irrevocable assigned trust is an acceptable financial
- 11 instrument.
- 12 And then moving on into the draft -- and this is
- on page 10 of the draft, we've added a new Section 6,
- 14 entitled Voluntary Irrevocable Assigned Trusts. The way
- 15 this chapter is structured, each of the listed bonding
- 16 instruments that are acceptable have an individual section
- 17 to describe the unique characteristics of each bonding
- 18 instrument.
- 19 So this is Section 6. 6(a), this lists the
- 20 minerals that I mentioned earlier. And so the only
- 21 operations that would be acceptable or being able to use
- 22 the assigned trust would include bentonite, trona and
- 23 uranium. There is the additional coal, but that's
- 24 addressed in Chapter 11 of the Coal Rules.
- 25 So for Noncoal it's just bentonite, trona, and

- 1 uranium.
- In (b), this requires the operator to file an
- 3 application specific to the permit or license that they
- 4 want to establish as assigned trust. And it will be
- 5 managed by the state treasurer for the benefit of the
- 6 Department.
- 7 The funds from the assigned trust shall only be
- 8 available to the Department to cover the cost of completing
- 9 reclamation in the event of forfeiture.
- 10 In (c), the assigned trust may bond all or a
- 11 portion of the full cost of reclamation for a permit or a
- 12 license. And that's, again, established by the Director's
- 13 bond letter. And the operator then is required to provide
- 14 other acceptable bonding instruments to make up the
- 15 remainder that isn't covered by the assigned trust.
- In (d), the assigned trust needs to be in
- 17 accordance with the following, and -- sorry, I got hung up
- 18 on the numbering. But the first subsection in (i) is the
- 19 application forms. And the elements of the application
- 20 forms are in (A), we need a reclamation cost estimate for
- 21 the permit or license. And then this estimate is
- 22 ultimately determined by the Director's bond letter.
- 23 And for permits or licenses with underground
- 24 injection control bond requirements, which are typically
- 25 pledged to the Water Quality Division, those would be --

- 1 need to be bonded by an alternative acceptable bond
- 2 instrument. So the assigned trust would only apply to
- 3 LQD's bond obligations.
- In (B), for the applications, an estimate of the
- 5 remaining life of mine and reclamation operations, and
- 6 that's disclosed in the current annual report for the
- 7 permit or license. But that would be part of the
- 8 application process as well.
- 9 In (C), we're asking for a proposed initial
- 10 deposit to the trust. These initial deposits have to be at
- 11 least 1 percent of the total annual reclamation cost
- 12 estimate. And that would be required for the subsequent
- 13 deposits as well.
- We have in (c) as an element of the initial
- 15 payment schedule, we were requiring a financial risk
- 16 assessment. We had a question in there. We weren't sure
- 17 if that would be issued by a department or the treasurer.
- 18 I'll speak to this a little bit more on the comments we
- 19 received from the treasurer's office. And then the
- 20 proposed schedule of payments.
- 21 In (D), we would require approval from federal
- 22 agencies where the permit or license includes federal lands
- 23 with a federal bonding requirement. Those would be BLM
- 24 lands, forest service lands.
- 25 And then for (ii), this is for each voluntary

- 1 assigned trust that is approved. It requires the
- 2 Department, in (A), the Department needs to provide the
- 3 state treasurer with a copy of the Director's bond letter
- 4 that discloses the annual reclamation cost estimate and the
- 5 estimated remaining life of mine and reclamation
- 6 operations.
- 7 We'll be updating our Director's bond letters
- 8 should these rules be approved, ultimately. We would
- 9 create the new template that addressed this specific issue
- 10 to include those elements.
- In (B), this requires that the participants
- 12 provide annual payments, again, of not less than 1 percent
- 13 of the total annual reclamation cost until the trust is
- 14 fully funded.
- 15 And (C), the -- again, the participants need to
- 16 provide other acceptable bonding instruments, as noted
- 17 above in Section 2, to cover the remaining full cost of
- 18 reclamation until that trust would cover the entire cost of
- 19 reclamation.
- 20 In (D), the funds that the Department -- or
- 21 received by the Department will -- shall be invested by the
- 22 state treasurer, as he's authorized by law.
- 23 And the funds in this case -- this is for the
- 24 Noncoal, the funds are required to be invested in a manner
- 25 that preserves a corpus and obtains the highest net

- 1 possible return less any administrative fees required by
- 2 the treasurer or Department.
- In (E), the earnings from the investment of the
- 4 corpus in the assigned trust, that will be credited by the
- 5 state treasurer to the balance of each assigned trust.
- In (F), at the bottom of page 11, the Department
- 7 then also will provide a statement of account as defined by
- 8 the treasurer. And this will be annually at the end of the
- 9 fiscal year.
- 10 Finally, in this (G), bond reductions to the
- 11 permit or license, if those occur, say they've reclaimed
- 12 other areas, fuel costs have gone down, things like that,
- 13 if the total cost of reclamation goes down and there is a
- 14 reduction to that total reclamation cost, any adjustments
- 15 to the bond amounts that we're holding -- excuse me --
- 16 would come from other bonding instruments first. So if
- 17 they had a surety to cover the remaining portion, that
- 18 surety could be reduced or a letter of credit, such as
- 19 that.
- 20 (D) in Section 6, this section addresses assigned
- 21 trust withdrawal. So in (i), no funds are to be withdrawn
- 22 from the participant to the assigned trust during the first
- 23 year after the date of establishment of the assigned trust.
- (ii), the assets for the assigned trust may only
- 25 be withdrawn after complete funding of the trust.

- (iii) requires funds from the assigned trust
- 2 shall be withdrawn last. Again, if there are alternative
- 3 bonding instruments, those will be released first.
- 4 (iv) requires that the release would only be
- 5 followed after certification of the requested bond release
- 6 by the director. And that follows our statute in
- 7 35-11-423, which is our bond release statute. Or in the
- 8 event of bond forfeiture, it would be covered under 421 --
- 9 35-11-421.
- 10 Then in (v), the assets of each assigned trust
- 11 are only available to the Department to -- to cover the
- 12 cost of completing reclamation in the event of forfeiture.
- 13 And in subsection -- or (vi), once the assigned
- 14 trust is fully funded, it's possible that will keep -- or
- 15 it will keep accruing. In the event that the balance is in
- 16 excess of the reclamation cost, the operator may request a
- 17 release of those funds on forms that we're still not
- 18 entirely clear whether these would be provided by the
- 19 Department or the treasurer's office, so we have both
- 20 listed at the moment.
- 21 Then moving to (e). This is the assigned trust
- 22 transfer section. This one in (i), assets from an assigned
- 23 trust shall be transferred to a new eligible operator on
- 24 the approval of a permit or licensed transfer in accordance
- 25 with our transfer statute in 35-11-408.

- 1 Second -- or (ii), upon the application to
- 2 transfer, no funds in the assigned trust shall be released
- 3 to either the transferor or transferee until a final
- 4 decision on the transfer application is made. So we would
- 5 approve the permit or license transfer prior to any funds
- 6 being released.
- 7 Second -- or (iii), double bonding would not be
- 8 required for any reclamations covered by -- or covered by
- 9 the assigned trust for a permit or a license. However, the
- 10 proposed transferee would be responsible to provide other
- 11 acceptable bond instruments for that portion of the
- 12 reclamation costs that are not covered by the assigned
- 13 trust. That's the typical situation where we do a
- 14 transfer. We hold them to the current bonds. And then at
- 15 the time of approval of the transfer, the transferee's
- 16 acceptance of their bonds, at that point we can release the
- 17 additional or original bonds. And then finally bond
- 18 instruments shall be release in a transfer at the time of
- 19 acceptance of the transferee's bond instruments and
- 20 approval of the permit or license.
- 21 And then, finally, there is one small amendment
- 22 to section -- what was Section 6 has been now renumbered 7
- 23 to account for the new subsection 6. So that's the Noncoal
- 24 Rules.
- MR. WENDTLAND: Mr. Chairman, we'll go

- 1 through the Coal Rule difference real quick, because those
- 2 are pretty straightforward, and then we'll address the
- 3 comments we got from the treasurer's office.
- 4 CHAIRMAN GAMPETRO: Okay. Go for it.
- 5 MR. HULTS: All right. This is in the Coal
- 6 Rules Chapter 11, which are, again, our financial assurance
- 7 chapter. Initially in Section 1 and 2, those are identical
- 8 to the Noncoal Rules. The difference in this case is --
- 9 got to get the other version out.
- 10 MR. WENDTLAND: Yep. We'll let you catch
- 11 up here.
- 12 MR. HULTS: This is in (ii) for Section 2,
- 13 for (d). In this case for Coal, when the funds are
- 14 invested by the treasurer, in this case the funds have to
- 15 be invested in a manner that preserves 100 percent of the
- 16 corpus. And this would match the requirements of bonding
- 17 from OSM in the federal regulations, and that's why we
- 18 required a difference here. And I believe that's the only
- 19 difference.
- MR. WENDTLAND: Yeah, that's the only
- 21 difference there.
- 22 So then you want to walk us through the comments
- 23 from the treasurer real quick, Craig?
- MR. HULTS: Yeah. Absolutely.
- They provided us comments on both sets of rules,

- 1 but they're the same. The first comments that they had
- 2 related to capitalization for Department. There's a couple
- 3 of instances where we didn't capitalize that. We will make
- 4 that correction, certainly, and consistently throughout the
- 5 chapters.
- 6 The second comment that they had -- and this one
- 7 was pretty important -- for both the Coal and Noncoal
- 8 Rules -- or for the Noncoal Rules only, we had included
- 9 that statement that financial risk assessment would be
- 10 required. The treasurer's office has stated that that
- 11 section wasn't necessary, so we would propose to remove
- 12 that ultimately.
- And then, finally, in (ii) (E), they recommended
- 14 setting a date for the earnings statement that would be
- 15 credited to the balance, and we would work with them to
- 16 consider an appropriate date for that.
- 17 And other than that, the remaining comment was,
- 18 again, capitalization.
- MR. WENDTLAND: So Mr. Chairman, with that,
- 20 we'd certainly love to get some feedback on these as well,
- 21 and we ask that you open it for questions.
- 22 CHAIRMAN GAMPETRO: It is open. Go for it.
- 23 MR. DETI: Mr. Chairman, this is Travis
- 24 Deti with the Wyoming Mining Association. May I jump in?
- 25 CHAIRMAN GAMPETRO: Go right ahead.

- 1 MR. DETI: Thank you, Mr. Chairman and
- 2 members of the Board.
- 3 First of all, just want to extend our thanks to
- 4 Administrator Wendtland and his team for the work on this.
- 5 This is a concept that the industry has been very
- 6 supportive of. It's new. It's novel. We'll have some
- 7 growing pains, I think, as we work through these things,
- 8 but I think -- you know, I think it's a good start.
- 9 And the one thing that I have that some of my
- 10 membership has brought to my attention with their concerns
- 11 is on the transfer of (i) under (c) [sic], assets from the
- 12 assigned trust shall be transferred to a new eligible
- operator upon approval of a permit or license transfer in
- 14 accordance with Wyoming Statute 35-11-408. The concern
- 15 there we have is that -- the word "shall" in going forward.
- 16 If you have a new operator coming in, in the way it's
- 17 written right now, I think it's a little -- a little
- 18 confusing and maybe a little contradictory with the statute
- 19 in that you would have a new operator that would be
- 20 mandatorily put in a voluntary program.
- 21 So one of the things, in visiting with the
- 22 administrator -- one of the suggestions that the
- 23 association and the industry would have would be to change
- 24 "shall" to "may," and add some qualifying language to
- 25 address issues that might arise, such as early withdrawal

- 1 penalties and that sort of thing.
- 2 MR. WENDTLAND: Mr. Chairman, I'll respond
- 3 to that.
- And, Travis, thank you for that comment.
- 5 That's -- those are what we're after. This is what's
- 6 helpful for us. So appreciate that.
- 7 I will go back to I agree with you. I think that
- 8 there's some room here to clarify this language. But I do
- 9 think it would require some qualifiers. One of the large
- 10 discussions we had -- or key discussion points when the
- 11 bill was being drafted and worked through the various
- 12 process of the legislative process was what you don't want
- 13 to have is a scenario when we get to where the money is
- 14 needed when we're in closure, a new operator comes in,
- 15 takes the cash out, substitutes and leaves the State with a
- 16 less secure instrument at the time when those funds are
- 17 most certainly most needed. So I think we're going to have
- 18 to look at some timing restriction, maybe, as a qualifier
- 19 around that, would be my first response to that.
- 20 And then there's also, depending on the time that
- 21 would be withdrawn, there could be penalties and fees
- 22 incurred, so we need to look at how we craft that, because
- 23 if you -- for an easy example, let's say the new owner
- 24 comes in in January and it's based on a fiscal year of July
- 25 to June, and you draw those funds in January, you could

- 1 incur some pretty substantial penalties here, because
- 2 you're looking at the treasurer using institutional level
- 3 chairs to make these purchases. So we've got to be kind of
- 4 mindful of that, of the timing of when those funds could
- 5 come out.
- 6 And then I think -- I think around that, I think
- 7 we can work some language on that. We're going to have to
- 8 look at this in a little more detail, but I think there's
- 9 some qualifiers there that we could put around this and
- 10 work on that. And what I would ask is -- we don't
- 11 necessarily have to have it today, because I think people
- 12 need to think about this a little bit, but if Executive
- 13 Director Deti would like to talk with his folks and look
- 14 at, you know, do we look at five years prior to final
- 15 reclamation? Three years? If you have a suggestion on
- 16 those timelines --
- MR. DETI: Yeah.
- 18 MR. WENDTLAND: -- so that we can, you
- 19 know, understand that we don't want to move to a less
- 20 secure position at that critical time frame.
- MR. DETI: Right.
- 22 MR. WENDTLAND: We would certainly like to
- 23 hear what some of those suggestions might be.
- MR. DETI: Yes. Mr. Chairman. Absolutely
- 25 I'm happy to start those discussions with industry.

- 1 CHAIRMAN GAMPETRO: Other comments,
- 2 questions, suggestions?
- 3 MR. WENDTLAND: Mr. Chairman, one last
- 4 final point on that, and I do think it needs to be
- 5 understood, is if you -- if you did have a new owner come
- 6 in and they elected not to be in the assigned trust, that
- 7 would create the dual bonding scenario. Because in that
- 8 case, the State no longer would hold those funds. So
- 9 whatever that substitution instrument is, it would have to
- 10 come in, and they would incur that dual bonding period.
- 11 So that's just another maybe incentive to look at
- 12 taking the assigned trust and looking at how the buy/sell
- 13 agreement might be structured between the companies when
- 14 they're taking that into consideration.
- MR. DETI: Okay.
- 16 CHAIRMAN GAMPETRO: Other comments,
- 17 questions, suggestions?
- 18 MR. WENDTLAND: Mr. Chairman, I did have
- 19 one other comment that was given to me verbally on the
- 20 phone here late yesterday. And one is is could this be
- 21 expanded or other industries or other divisions. Right now
- 22 our goal here is to stand this program up. And to
- 23 Mr. Deti's point, I think we need to get this stood up with
- 24 what we have and get a little experience with it in order
- 25 to work out some of those what I'm going to say kinks or

- 1 details, because it is a new instrument. Before we would
- 2 look at expanding or moving or broadening the scope of who
- 3 this could and how this could apply to the different
- 4 industries.
- 5 So I would just make that note, that we have had
- 6 that discussion, and we certainly -- I think there's
- 7 already some interest and discussion around that expansion,
- 8 but we really need to get our feet on the ground with what
- 9 we've got first, I think.
- 10 And then I would also add that for both of these
- 11 rule packages, once we refine this language a little bit
- 12 further, we will go ahead and run it through the Attorney
- 13 General's Office for their review as well. We just at this
- 14 stage we felt we needed to get some input and possibly some
- 15 significant adjustments might occur before we task the AG's
- 16 Office with that review. But the next package that comes
- 17 before you will also include their review.
- 18 CHAIRMAN GAMPETRO: Suggestions, comments,
- 19 follow-up?
- 20 Well, hearing none, is there any other business
- 21 to come before this Board?
- 22 MR. WENDTLAND: Mr. Chairman, the Division
- 23 does have one more piece of business for you. Looking at
- 24 the schedule, and then considering some of the language
- 25 we're going to have to craft here, we think we would -- it

- 1 would be important to have a little bit more time to
- 2 possibly just work this stuff a little bit. We'd like to
- 3 try and -- we would like to propose moving the third
- 4 quarter meeting for the advisory board into September, and
- 5 possibly doing that meeting as an in-person meeting. We
- 6 haven't done that because we will be more at a final rule
- 7 package. And we do expect some probably testimony on that
- 8 final package.
- 9 And we do know that the EQC meeting for us is the
- 10 13th and 14th of September, so those days are kind of out.
- 11 But we certainly could look at the 15th -- the 8th, 15th,
- 12 21st, 28th, if any of those dates work for anyone or if
- 13 there's another suggestion outside the 13th, 14th. But we
- 14 would like to see if we could push into that second full
- 15 week or third full week of September, if possible.
- 16 CHAIRMAN GAMPETRO: It's okay with me.
- 17 Just send me an email. Let everybody else put their two
- 18 cents in in terms of when they're available or not
- 19 available.
- 20 MR. WENDTLAND: Mr. Chairman, are there
- 21 other board members that have specific dates that just
- 22 don't work in September that we need to work around?
- 23 CHAIRMAN GAMPETRO: That's what I was
- 24 asking.
- 25 BOARD MEMBER MACKER: I'm sorry. Go ahead,

- 1 Gene.
- 2 BOARD MEMBER LEGERSKI: Thank you.
- 3 Thursdays typically work better for me, than, you
- 4 know, Wednesdays, Tuesdays, just because of conflicts with
- 5 already-scheduled meetings.
- 6 BOARD MEMBER MACKER: I have a horrible
- 7 September schedule, so I may be the one that ends up saying
- 8 I might have to attend virtually. My question was going to
- 9 be, if we are in person, are we in Cheyenne?
- 10 MR. WENDTLAND: Mr. Chairman. We're
- 11 proposing Casper. And I would also say if we need to bring
- 12 somebody in remote, we certainly have the capability of
- 13 doing that.
- 14 BOARD MEMBER MACKER: If we are -- the day
- 15 that I could probably make that work is September 30th,
- 16 which is probably too late for what you're trying to do.
- 17 That -- otherwise, the dates that you tossed out, if I can
- 18 attend remotely, would likely be fine.
- 19 MR. WENDTLAND: Okay. Mr. Chairman, I
- 20 think we would just plan to bring Ms. Macker in remote,
- 21 then, to that meeting in Casper.
- 22 CHAIRMAN GAMPETRO: Yeah, depending on
- 23 what's going on and what day you finally choose, you might
- 24 have to bring me in remote too.
- 25 MR. WENDTLAND: Okay. Mr. Chairman, does

- 1 Ms. Kolkman have any input on this?
- 2 BOARD MEMBER KOLKMAN: I think --
- 3 Mr. Chairman, this is Dawn. And I have no issues with any
- 4 of the dates proposed.
- 5 MR. WENDTLAND: So Mr. Chairman, what I
- 6 would suggest is knowing that Thursdays work better for
- 7 Mr. Legerski, and we know we may need to bring Natalia and
- 8 yourself in remote, I'm going to suggest we go for
- 9 September 22nd, if we could. Thursday, September 22nd.
- 10 And we will look to try to do that meeting in Casper.
- 11 Likely to be at the state building now that they have that
- 12 up and running, the Thyra Thomson building in Casper.
- 13 CHAIRMAN GAMPETRO: That works for me.
- 14 You'll be bringing me in remote.
- MR. WENDTLAND: We can do that,
- 16 Mr. Chairman.
- 17 CHAIRMAN GAMPETRO: Any other business to
- 18 come before this Board? Last chance.
- 19 I'm going to declare the meeting adjourned.
- MR. WENDTLAND: Thank you, Mr. Chairman.
- 21 We really appreciate everybody's time today. We know it
- 22 was a bit longer meeting, but kind of got a lot on our
- 23 plate now with this.
- 24 CHAIRMAN GAMPETRO: I want to thank
- 25 everyone for attending and for participating. Thank you

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1	CERTIFICATE
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3	I, KATHY J. KENDRICK, a Registered Professional
4	Reporter, do hereby certify that I reported by machine
5	shorthand the foregoing proceedings contained herein,
6	constituting a full, true and correct transcript.
7	Dated this 11th day of July, 2022.
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11	KATHYJ. KENDRICK
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