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22-3103

Τ	BEFORE THE ENVIRONMENTAL QUALITY COUNCIL									
2	STATE OF WYOMING									
3										
4	In re: Water Quality Rules Chapter 12 Docket No. 22-3103									
5										
6	TRANSCRIPT OF HEARING PROCEEDINGS									
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8										
9	PURSUANT TO NOTICE duly given to all parties									
10	in interest, this matter came on for hearing on the 15th									
11	day of November, 2022, at the approximate hour of									
12	9:23 a.m., before the Wyoming Environmental Quality									
13	Council, with Council Member Stan Blake presiding,									
14	Chairman Steve Lenz, Council Member Shane True, Council									
15	Member Marjorie Bedessem, Council Member Ryan Greene, and									
16	Council Member John Corra, with Council Member J.D.									
17	Radakovich in attendance virtually.									
18	Mr. Ryan Schelhaas, Wyoming Attorney General's									
19	Office, Attorney for the Council; Mr. Jim Ruby, Executive									
20	Director to the Council; Mr. Joe Girardin, Business Office									
21	Coordinator, were also in attendance.									
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23										
24										
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1		A	PPEARANCES
2	For DEQ:		MS. NICOLE BUDINE Assistant Wyoming Attorney General
3			WYOMING ATTORNEY GENERAL'S OFFICE 2424 Pioneer Avenue Cheyenne, Wyoming 82002
5			MS. JENNIFER ZYGMUNT MR. KEENAN HENDON
6	Also Present.		VARIOUS MEMBERS OF THE PUBLIC
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1	PROCEEDINGS								
2	(Hearing proceedings commenced								
3	9:23 a.m., November 15, 2022.)								
4	CHAIRMAN LENZ: The next hearing is Docket								
5	22-3103 for the Water Quality Division, which proposes to								
6	revise Water Quality Rule Chapter 12, Design and								
7	Construction Standards for Public Water Supplies.								
8	Council Member Blake is the hearing officer, so								
9	at this time I'll hand the gavel over to Council Member								
10	Blake.								
11	COUNCIL MEMBER BLAKE: I suppose I should								
12	turn my microphone on.								
13	Thank you, Chairman Lenz.								
14	I'm Council Member Blake, the hearing officer for								
15	Docket 22-3103. Today is November 15, 2022. This public								
16	hearing is being held at the Capitol Extension Public								
17	Meeting Room Number 5, Herschler Building, 122 West 25th								
18	Street, Cheyenne, Wyoming 82002, and via Zoom								
19	videoconferencing.								
20	Council member present today over Zoom is J.D.								
21	Radakovich. In person is Steve Lenz, Marjorie Bedessem,								
22	Shane True, Ryan Greene, John Corra, and myself.								
23	Council staff present are Jim Ruby, Joe Girardin,								

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and Ryan Schelhaas, the EQC counsel from the Attorney

24

25 General's Office.

- 1 For those of you who wish to testify during the
- 2 public testimony of this package, I will call for testimony
- 3 in the following order. Those in support who are present
- 4 here, and then those in support that are on video/audio.
- 5 Then testimony in opposition who are present here, and then
- 6 those who oppose that are on video/audio. And then
- 7 testimony in a neutral capacity.
- 8 If you wish to testify through Zoom, please click
- 9 the raise your hand button when I ask for testimony, and I
- 10 will call on you to give your testimony.
- 11 The Council will have the opportunity to ask
- 12 questions of anyone who testifies. The director of DEQ or
- 13 his designee will also have the opportunity to ask
- 14 questions also.
- Would the representatives from the Department
- 16 please come forward, state your name, and spell it for the
- 17 record.
- And before you begin, would you prefer we ask
- 19 questions as we go along or save them for the end?
- MS. ZYGMUNT: Good morning, Mr. Hearing
- 21 Officer. Asking questions as we go will be just fine with
- 22 us.
- COUNCIL MEMBER BLAKE: Thank you, ma'am.
- 24 Please proceed.
- MS. ZYGMUNT: My name is Jennifer Zygmunt,

- 1 J-e-n-n-i-f-e-r Z-y-g-m-u-n-t.
- MR. HENDON: Keenan Hendon, K-e-e-n-a-n --
- 3 MR. GIRARDIN: Turn on your mic.
- 4 MR. HENDON: Oh, dang. Keenan Hendon,
- 5 K-e-e-n-a-n H-e-n-d-o-n.
- 6 MS. BUDINE: Nicole Budine, Assistant
- 7 Attorney General, N-i-c-o-l-e B-u-d-i-n-e.
- 8 COUNCIL MEMBER BLAKE: The floor is yours.
- 9 MS. ZYGMUNT: Thank you, Mr. Hearing
- 10 Officer. And good morning, Mr. Chairman, members of the
- 11 Council. We are pleased to be here today to present
- 12 revised Chapter 12 to you. We are seeking adoption of the
- 13 revised rule and approval of the Statement of Principal
- 14 Reasons.
- 15 Chapter 12 establishes the design and
- 16 construction standards for public water supplies. So
- 17 entities who are wishing to construct, install, or modify
- 18 any public water supply in the state must meet these
- 19 standards before applying for a permit to construct under
- 20 Chapter 3 of our rules.
- 21 Chapter 12 has not been significantly revised
- $\,$ 22 $\,$ since it was originally promulgated in 1985. So as you can
- 23 imagine, over 40 years -- almost 40 years -- quite a bit
- 24 has changed in terms of the standards and specifications
- 25 used for public water systems, most importantly, newer

- 1 treatment technologies, such as ultraviolet light,
- 2 membrane, filtration technologies that are now available to
- 3 utilities to make sure that we are protecting drinking
- 4 water for public health.
- 5 So we have been working on this rule for quite
- 6 some time. Nearly ten years now. And we do look forward
- 7 to having approved rule in place in order to make sure
- 8 utilities have access to those updated standards and
- 9 specifications in our rules, the newer treatment
- 10 technologies, particularly as we started to see an influx
- of infrastructure projects given the funding that's coming
- 12 into Wyoming through ARPA, the American Recovery Plan Act,
- 13 as well as bipartisan infrastructure law, both of which
- 14 have provided significant funding, approximately
- 15 \$100 million a year for the next five years for water and
- 16 wastewater infrastructure projects. So we do feel it is
- 17 important to get this rule updated to make sure, again, our
- 18 utilities are using updated rules, standards, and
- 19 technologies.
- The second reason that it's important that we're
- 21 revising this rule is to make sure that our regulations,
- 22 where there's overlap with EPA regulations, to make sure
- 23 that we are coordinating with them and not putting our
- 24 communities out of compliance by complying with our laws --
- or our rules, but then putting them in jeopardy of being

- 1 out of compliance with EPA regulations or vice versa.
- 2 As a reminder, Wyoming does not have primacy for
- 3 drinking water regulations. EPA Region 8 implements that
- 4 program directly for the state of Wyoming. So, again,
- 5 there are areas where it's important that our rules align
- 6 with their rules to make sure communities are given
- 7 consistent information and they can plan accordingly to be
- 8 in compliance with both agencies.
- 9 As I'm sure you've seen in the rule, we have
- 10 moved to incorporation by reference for a significant
- 11 portion of the rule. We have had discussion with the
- 12 advisory board and internally about the pros and cons of
- 13 incorporation by reference. And we do feel that
- 14 incorporation by reference is the best way to move forward
- in order to streamline the rule and meet commitments that
- 16 we made under past administrations about streamlining
- 17 initiatives.
- The advisory board has provided very useful
- 19 feedback in terms of how we go about that incorporation by
- 20 reference, how we format it for consistency and clarity.
- 21 We've also incorporated revisions into the
- 22 chapter that require public water supplies of proposed
- 23 acidization to complete certain requirements. And this
- 24 followed a special investigation that occurred several
- years ago within the state where we investigated potential

- 1 groundwater contamination due to acidization concerns.
- 2 That investigation did not point to acidization being the
- 3 problem, but it did cause us to do some critical thinking
- 4 about what rules we needed to have in place to make sure
- 5 that we are protecting public health during acidization
- 6 activities.
- 7 And then, finally, the rule has undergone edits
- 8 by our Attorney General's Office for streamlining,
- 9 consistency, and clarity. I know the Council is familiar
- 10 with those types of edits in the rules, and that they can
- 11 be extensive. But I'll just remind the Council these are
- 12 nonsubstantive edits to the rule.
- So we have presented this rule to the Water and
- 14 Waste Advisory Board on three occasions. And we have
- 15 nearly 100 days of public comment associated with those
- 16 three advisory board meetings. We do know this is an
- 17 important rule to our state and many entities. We have
- 18 approximately 700 public water supplies within the state.
- 19 And we did receive quite a few comments during the initial
- 20 public notice for this rule in the first two advisory board
- 21 meetings.
- The comments that we received provide good
- 23 feedback on the rule, and we took those comments very
- 24 seriously, and we conducted outreach during that 100-day
- time period, including Zoom Q&A sessions to answer

- 1 questions. And then each commenter was contacted
- 2 individually to make sure we were understanding their
- 3 concerns and questions and that we were fully addressing
- 4 their comments and making revisions as appropriate.
- 5 And I do think the success of that outreach was
- 6 demonstrated by only one entity providing public comments
- 7 during our March advisory board meeting. And only three
- 8 new commenters providing comments during the 45-day public
- 9 notice associated with this EQC hearing. So in total, we
- 10 have had this rule available for public comment for almost
- 11 150 days.
- 12 And, again, over the course of the three
- 13 meetings, the advisory board provided excellent feedback on
- 14 this rule, and they completed their job in advising and
- 15 consulting us on the rule. And their feedback has led to a
- 16 better product. As one example, they directed us to
- 17 reevaluate economic reasonableness for small systems. We
- 18 took that comment very seriously and went back into the
- 19 rule and made some revisions to make sure that we were
- 20 providing some cost-effective options for smaller systems.
- 21 Since the last advisory board meeting in May, my
- $22\,$ $\,$ staff had done a very detailed review to make sure that we
- 23 are addressing any remaining advisory board comments,
- 24 particularly related to making sure we reviewed the
- 25 incorporation by reference sections to make sure everything

- 1 was clear and consistent and accurate. And we have made
- 2 some additional edits to the version that went to the EQC
- 3 public notice. We did catch some additional corrections
- 4 after that time. And those corrections are summarized on a
- 5 document that was posted to the EQC docket.
- And, finally, as referenced, we've also provided
- 7 a highlighted version of the 10 States Standards, which is
- 8 a manual that we are incorporating by reference. And that
- 9 is provided to help with your review and for reference so
- 10 that you can more clearly see which sections we are or are
- 11 not including by reference.
- So, in summary, again, we've been working on this
- 13 rule for a long time. We know these are very extensive
- 14 updates. Again, after 40 years there's quite a bit to
- 15 update in this chapter. We know we've provided you with a
- 16 lot of information, and to help with the discussion and
- 17 review of this rule, Keenan is prepared to give a
- 18 presentation to walk through the changes in further detail,
- 19 if that is the direction of the Council, or we'd be happy
- 20 to answer questions.
- 21 COUNCIL MEMBER BLAKE: Council, any
- 22 questions for this witness?
- 23 COUNCIL MEMBER BEDESSEM: I may have
- 24 questions later. Would love to see Keenan's presentation.
- 25 COUNCIL MEMBER CORRA: That's fine. I can

- 1 wait.
- 2 COUNCIL MEMBER BLAKE: I guess, excuse me,
- 3 proceed with the presentation. Thank you.
- 4 MR. HENDON: Chairman, Keenan Hendon,
- 5 Water/Wastewater Section Manager. There we go. I have a
- 6 presentation here to walk you through essentially what
- 7 we've done with regards to the chapter, provide an overview
- 8 of those changes, the updates that we made, touch on the
- 9 WWAB meetings that we've held to date, the EQC comments,
- 10 and next steps.
- 11 Where incorporation -- where incorporation by
- 12 reference, we're incorporating the Great Lakes Upper
- 13 Mississippi River Board 2018 Recommended Standards for
- 14 Waterworks. This document is sometimes called the Great
- 15 Lakes Upper Mississippi River Board. It could also be
- 16 called the 10 States Standards. But, essentially, it's the
- 17 same document. It's all one. And for our purposes here
- 18 today, with our document for Chapter 12, we're referencing
- 19 this document as the 2018 TSS.
- The 10 States Standards -- back in 1985, when
- 21 Chapter 12 was before the EQC at that time, Chapter 12
- $\,$ 22 $\,$ originally utilized the 10 States Standards at that time to
- 23 develop the rules. It was the 1982 version of the
- 24 10 States Standards back then. And, again, the last major
- 25 update that the chapter's had was back in 1985, when it was

- 1 first being presented.
- 2 A little bit more about the Great Lakes Upper
- 3 Mississippi River Board. It was started back in 1950.
- 4 They developed standards for waters, waterworks, water
- 5 systems. They develop their rules and update their rules
- 6 every five to seven years. It's only open to the current
- 7 members of the Great Lakes Upper Mississippi River Board,
- 8 and that includes New York, Illinois, Wisconsin, Minnesota,
- 9 Iowa, Indiana, Michigan, Missouri, Ohio, and Pennsylvania.
- 10 In 1978, they included the Province of Ontario into the
- 11 board as well.
- 12 Again, it's only open to the current members. We
- 13 did do some outreach to see if we could participate, being
- 14 in the upper Mississippi as well. However, they let us
- 15 know that we could participate in committees and working
- 16 sessions with regards to rule development, but we could not
- 17 be a member to the board.
- Many states, cities, towns, special districts
- 19 leverage and utilize the work that's been conducted by the
- 20 Great Lakes Upper Mississippi River Board. Close to 40
- 21 states, based on our research, incorporated by reference
- 22 these standards.
- 23 And, again, they also generate wastewater
- 24 standards as well. So should we update Chapter 11 and
- 25 choose to pursue incorporation by reference, we're likely

- 1 to see this entity again.
- 2 So where could one go to find the document? It's
- 3 currently housed at the Minnesota Department of Health.
- 4 You can purchase a copy. You can purchase a hard copy or
- 5 digital version, if you so choose.
- 6 This is the document that we're incorporating by
- 7 reference. And a hard copy is available for purchase for
- 8 19.99. A digital version is available for 13.95. Or you
- 9 can go to our website where we have the digital version
- 10 available for free.
- 11 As Jennifer mentioned, we've been working on
- 12 getting Chapter 12 updated for some time. Started back in
- 13 2013, DEQ did some initial outreach to the public,
- 14 generated some public comments. Again, that was followed
- 15 up with Governor Mead and DEQ committing to reduce Chapter
- 16 12 through IDR during 2013 as well.
- Some staffing delays caused the chapter to get
- 18 delayed a little bit. But in 2016, the water/wastewater
- 19 section started having working sessions with our district
- 20 engineers. They were held in Lander, Cheyenne, Casper.
- 21 And a total of 19 working sessions were held from 2016
- 22 through 2019 with regards to the chapter.
- 23 As Jennifer mentioned in May of 2020, for the
- 24 folks here, Chapter 12, with regard to the acidization rule
- 25 change was proposed. However, due to public comment, as

- 1 well as the formatting changes with regards to Secretary of
- 2 State and the AG's Office, prompted increased comments, and
- 3 so at that time the Administrator withdrew it from the EQC.
- 4 So what did we do with regards to pulling it? We
- 5 did some additional public outreach, met with some
- 6 engineering firms, met with the Wyoming Association of
- 7 Rural Water Systems with regards to the chapter to help
- 8 shore it up.
- 9 Later on in September and October of 2021, the
- 10 Attorney General's Office and water/wastewater district
- 11 engineers conducted their final review on the chapter. In
- 12 November, we went to public comment to head into our WWAB
- 13 meeting in December. And that public comment period was
- open and remained open through February of 2022 for a total
- 15 of 101 days.
- We held three WWAB meetings. In December
- 17 of 2021, March of 2022, and May of 2022. And then we had
- 18 another public comment period heading into our EQC hearing
- 19 today for another 45 days.
- So what did we update? Well, sections have been
- 21 organized for continuity, consolidation, organizing similar
- 22 passages, formatted to meet the AG and Secretary of State
- 23 formatting requirements. Again, sections have been updated
- 24 to include new technology, such as ultraviolet or media
- 25 membrane filtration for water treatment. We've removed

- 1 requirements not within our statutory authority, such as
- 2 OSHA or Department of Workforce Services.
- 3 Align regulations with the Safe Drinking Water
- 4 Act and EPA sanitary surveys, organize the sections to
- 5 coordinate with the 2018 TSS, as well as DEQ regulations.
- 6 And just a note, any facility that has been permitted, that
- 7 permit, prior to the effective date of the new Chapter 12,
- 8 remains covered under that permit.
- 9 So a couple of examples. We can talk about
- 10 Section 11. The first one, Section 11(e)(i)(C). Through
- 11 our WWAB meetings, the board had requested us to take a
- 12 look -- to find an economical and environmentally safe
- 13 option to permit our transient noncommunity water system.
- 14 These are systems such as a gas station, campground,
- smaller systems, perhaps a wedding venue, things of that
- 16 nature. We were able to find a good solution. We're
- 17 pretty pleased with the solution we found, and the WWAB was
- 18 as well.
- During our review with regards to Section 11, the
- 20 WWAB had noticed that our isolation distances are --
- 21 essentially our offset distance from a public water system
- 22 well to an absorption field, we're not in alignment with
- 23 Chapter 25. So we went through and made sure that our
- 24 cross-references were in alignment with all of our DEQ
- $\,$ other chapters, and to that as well. These offset

- 1 distances that were in Chapter 25 were approved in June
- 2 of 2018.
- 3 So Section 15. Section 15 covers our Finished
- 4 Water Storage. And the broad highlights with regards to
- 5 Section 15, again, just some housekeeping with regards to
- 6 we moved our laboratory requirements that were originally
- 7 in Section 15 to Section 17 for laboratory requirements
- 8 for alignment, incorporated by reference specific sections
- 9 of the 2018 TSS, and that can be found in Section 15(a).
- 10 And then this section also covers tank overflow
- 11 requirements for tank events and overflows. And we've
- 12 updated that as well with regards to a tank overflow, and
- 13 how a mechanical device or 24 mesh and a tank vent requires
- 14 24 mesh as well.
- 15 And since we did receive a number of comments
- 16 with regards to 24 mesh on our tank vents and overflows, we
- 17 wanted to provide a little bit more information with
- 18 regards to an overflow that can have a mechanical device
- 19 such as a flap or flapper valve or a duckbill valve with
- 20 number 4 mesh to keep out birds, rodents, things of that
- 21 nature, or they can have 24 mesh with a coarser mesh for
- 22 structural stability.
- On our vents, vent openings are required to be
- 24 protected with 24 mesh. And that's a current requirement
- 25 in Chapter 12 for our ground and buried tanks. We did do

- 1 some outreach to EPA with regards to sanitary surveys.
- 2 Starting in 2014, 24 mesh was a requirement, and the EPA
- 3 would do a sanitary survey on a tank. They've had two
- 4 cycles with regards to this requirement, so most tanks in
- 5 Wyoming should already have 24 mesh installed with regard
- 6 to the overflows or tent vents. EPA also conducts sanitary
- 7 surveys not only in Wyoming, but all tribal lands as well.
- 8 This 24 mesh is a requirement in the tribal lands as well.
- 9 So a little bit further, and with that first
- 10 highlight being a little tough to read, I do have a
- 11 handout. If I can ask Jennifer to hand it out or -- we've
- 12 got Gina to hand it out.
- But essentially this is a document created by
- 14 EPA, Technical Tips With Regards to 24 Mesh on Tank Vents
- 15 and Overflows. And this was created back in 2012. Just
- 16 shows the outline with regards to tank overflow options as
- 17 well as tank vents.
- If we zoom in here, this is an example of what
- 19 they market with regards to a frost free or frost proof
- 20 tank vent. And these are manufactured in Wellington,
- 21 Colorado. Here's another option with a tank vent as well.
- 22 A flap valve and then a duckbill valve as well.
- 23 And then to kind of promote Wyoming ingenuity,
- 24 this is an option that is currently in service in Riverton,
- 25 Wyoming. It's a spring-loaded, essentially, 24 mesh

- 1 overflow that essentially keeps the 24 mesh in constant
- 2 contact with that overflow pipe, that overflow drain.
- 3 Should there be an overflow event, should there be sediment
- 4 or debris that gets clogged on a 24 mesh, well, the springs
- 5 allow it to open, and essentially any debris or sediment
- 6 can be washed away. The overflow event could take place.
- 7 When the overflow event is concluded, the mesh comes back
- 8 into contact with that overflow pipe, making sure that it's
- 9 safe and secure. And, again, that's currently in place in
- 10 Riverton, Wyoming.
- So with our WWAB meetings, we held three WWAB
- 12 meetings. December 21, 2021, March 15, 2022, and May 3rd
- of 2022 as well. We -- I got ahead of myself.
- During our public comments, we had -- we had a
- 15 comment from one of our public commenters that recommended
- 16 that we present Chapter 12 and the changes at the upcoming
- 17 Wyoming Engineering Society and Surveying meeting that was
- 18 going to be held in February of 2022. We contacted the
- 19 folks in charge. Unfortunately, their schedule was full.
- However, we pivoted and decided to hold a Zoom
- 21 session where we could present the information, where folks
- 22 could find the documents, walk them through the changes
- 23 that we're making with regards to Chapter 12. And then we
- 24 had a Q&A session a week later to allow folks to take a
- look at documents, get up to speed, things of that nature.

- So with regards to heading into our initial Zoom
- 2 meeting, we reached out to the Wyoming Engineering --
- 3 Wyoming Engineering and Surveying Society to send
- 4 information to their members. We also reached out to the
- 5 Wyoming Association of Municipalities, Wyoming Association
- 6 of Rural Water Systems. And then we also sent information
- 7 out through our listserv, wyo.gov, to garner interest with
- 8 regard to our Zoom meeting and our Q&A session. This
- 9 session that we held was also prior to the deadline heading
- 10 into our March WWAB meeting for comments as well. So
- 11 should they so choose, they could submit additional public
- 12 comments heading into that March meeting.
- With regards to the public comment or outreach,
- 14 essentially we contacted anyone who gave us a comment.
- 15 Anyone who contacted us, we wanted to follow up, wanted to
- 16 make sure that we understood their comments, to make sure
- 17 they understood our response to comments, make sure we were
- on the same page. If weren't on the same page, it was a
- 19 good time to figure out where we were off base, and we
- 20 could come to a good discussion, have a good solution. And
- 21 if we needed to make changes, we could make changes as
- 22 appropriate.
- So, again, reached out to all the commenters,
- 24 coordinated our working sessions. We had meetings in
- 25 person, as well as over Zoom, some phone sessions and

- 1 emails as well. And, again, we had those conversations
- 2 with all interested parties. Anyone that wanted to work
- 3 with us, and -- again, just about everybody reached out and
- 4 took us up on that offer.
- 5 Heading into our EQC hearing, we did receive
- 6 three comments. The first comment was with regards to well
- 7 isolation distances on a UIC facility. With regards to
- 8 this, the isolation distances are in alignment with Chapter
- 9 25 that was previously approved in 2018.
- 10 Additionally, with regards to this offset
- 11 distance, public wells require 500-foot offset distance
- 12 from a UIC absorption field. However, there is an option
- 13 to do or conduct a hydrogeologic study to get a distance
- 14 that's less than the 500 feet, but you still have to
- maintain a minimum of 200 feet from that source. So
- 16 there's an option. There's a off -- off road, if you so
- 17 choose.
- We did have a comment with a request for
- 19 additional public comment time. We understand the request.
- 20 However, we did provide -- close to 146 days heading into
- 21 this EQC hearing, we did do some outreach sessions. We did
- 22 try to solicit as many people as we could through that Zoom
- 23 meeting, through contacting the members of the Wyoming
- 24 Engineering and Surveying Society, Wyoming Association of
- 25 Municipalities, as well as through the Wyoming Association

- 1 of Rural Water Systems as well.
- 2 And then our last comment -- there's three
- 3 comments, essentially, with regard to the recommendation to
- 4 consider 16 mesh instead of 24 mesh, and so with -- with
- $\,$ 5 $\,$ this one, with regards to tank vents and tank overflows.
- 6 We did meet with Rich Cripe on November 1st to
- 7 discuss his comments a little bit further and more
- 8 in-depth, especially since he sat in this chair prior to
- 9 me, so we wanted to definitely take his comments under
- 10 consideration and make sure we fully understood and vetted
- 11 those.
- He did understand the need to be in compliance
- 13 with EPA and with regards to our sanitary surveys.
- 14 However, he encouraged us to ensure that appropriate
- 15 installations of 24 mesh were taking place when that option
- 16 was chosen by an entity. And so with regards to that,
- 17 we're happy to work with our district engineers. We're
- 18 happy to work with our Wyoming engineers. We're also
- 19 looking for ways to promote and educate training or
- 20 workshops with regards to our communities, with regards to
- 21 the installation of 24 mesh. And so we're looking forward
- 22 to that should this rule move forward.
- So next steps, where do we go from here? Again,
- 24 looking to strengthen our outreach within our communities.
- Need to get some education, workshops, training, things of

- 1 that nature. Our Midwest Assistance Program, they provide
- 2 training and technical assistance within our communities.
- 3 Also, the Wyoming Association of Rural Water Systems
- 4 provides technical training and assistance to our
- 5 communities as well. So we're looking forward to working
- 6 with them, partnering in their workshops and sessions. And
- 7 then any others that are looking to put workshops and
- 8 sessions together as well as through DEQ to get communities
- 9 $\,$ up to date and get that information out there.
- And then we're also looking to generate tools and
- 11 materials within our websites and guidance documents and
- 12 things of that nature.
- And with that, I'll turn it back over to Jennifer
- 14 and the Chairman.
- 15 COUNCIL MEMBER BLAKE: Go ahead. Did you
- 16 want to add something?
- MS. ZYGMUNT: No further comments from me.
- 18 COUNCIL MEMBER BLAKE: Thank you for that
- 19 presentation.
- 20 Council Members, questions?
- 21 COUNCIL MEMBER BEDESSEM: I prefer to ask
- 22 my questions after everybody.
- 23 COUNCIL MEMBER BLAKE: Seeing no questions
- 24 from --
- 25 COUNCIL MEMBER CORRA: I have --

- 1 COUNCIL MEMBER BLAKE: Oh, Mr. Corra.
- 2 Please.
- 3 COUNCIL MEMBER CORRA: A couple of
- 4 questions. One is the EPA has primacy for practically all
- 5 things. I know that.
- 6 Do they still do operating and maintenance audits
- 7 in these facilities? I'm trying to think if there was some
- 8 examples way back when where they actually come in and do a
- 9 full-scale almost like an auditing.
- MR. HENDON: Right.
- 11 COUNCIL MEMBER CORRA: Do they do that
- 12 today?
- MR. HENDON: They do not do that today. I
- 14 think that's kind of been a duty delegated to the capacity
- 15 development program through our shop. So we're looking at
- 16 perhaps beefing that back up with some of the bill funds
- 17 and the SRF funds that are coming through with regards to
- 18 capacity development through the state revolving fund
- 19 program. That seems to be a large -- or a big push -- a
- 20 big item push with regards to the current administration to
- 21 increase technical assistance -- or the technical
- $22\,$ managerial financial assistance to these systems and to get
- 23 that documented and proven with regards to communities and
- 24 water/wastewater systems.
- 25 COUNCIL MEMBER CORRA: The other question

- 1 has to do with sort of then and now. So the subject matter
- 2 is all this incorporation by reference.
- 3 MR. HENDON: Sure.
- 4 COUNCIL MEMBER CORRA: It's -- so the
- 5 rule -- the proposed rule has reference to the TSS, which
- 6 is a 188-page document. And I think I heard you say that
- 7 after comments you got a little more specific as to the
- 8 sections you've --
- 9 MR. HENDON: Right. Right.
- 10 COUNCIL MEMBER CORRA: -- given out.
- But we have -- so the rule itself is 130 now, I
- 12 think, or maybe less. 90. But it's pretty darn --
- MR. HENDON: I think it's 71.
- 14 COUNCIL MEMBER CORRA: But regardless of
- 15 that -- then in Section 19, there are 56 other rules that
- 16 are also incorporated by reference. And so notwithstanding
- 17 a little bit of a concern on my part as a Council member
- 18 that we are asking to promulgate a rule that has a whole
- 19 bunch of stuff that has been incorporated by reference,
- 20 much like a large number of pages of stuff, and we should
- 21 never get into the weeds on detail, so we're not -- I'm
- $\,$ 22 $\,$ not -- I could care less about the kind of sand or how
- 23 things stand on all of that.
- MR. HENDON: Sure.
- COUNCIL MEMBER CORRA: But what my question

- 1 is is you've been operating more or less this way for a
- 2 long time. So is this incorporation by reference of the
- 3 TSS and the -- all of the 56 other rules that are
- 4 incorporated, how big of a change is that for the operators
- 5 of the facilities compared to the standard operation that
- 6 you've been doing for the last 10 years, 20 years? Is it a
- 7 big step change or just getting into here what they've been
- 8 doing all along?
- 9 MR. HENDON: So with regards to the items
- 10 that -- is it -- yeah, Section 19.
- 11 COUNCIL MEMBER CORRA: Uh-huh.
- MR. HENDON: A number of these items are
- 13 currently incorporated by reference in the current chapter.
- 14 COUNCIL MEMBER CORRA: Okay.
- MR. HENDON: So a number of these items are
- 16 specific references to pipe type --
- 17 COUNCIL MEMBER CORRA: Business as usual.
- MR. HENDON: -- the materials, things of
- 19 that nature.
- 20 COUNCIL MEMBER CORRA: Yeah.
- MR. HENDON: So with regards to that
- 22 Section 19, business as usual.
- 23 With regard to incorporation by reference with
- 24 regards to the 10 States Standards, we've incorporated
- 25 probably close to 60 percent of that document. So if we

- 1 were to include it within this document here, the pages
- 2 would grow about by 80. So it about doubled the document
- 3 that you're currently looking at here today. So you go
- 4 from -- I think I got page 68 here. So you add 80 pages to
- 5 that, you'd have a 150-page document.
- 6 With regards to the pros and cons of
- 7 incorporation by reference, I'm sure we could debate that
- 8 for a while here today. But with regards to the end users,
- 9 I think there's some tools. I think with regards to the
- 10 highlighted version of the 10 States Standards that we
- 11 provided, it would be of good benefit.
- 12 A lot of the information materials, it remains
- 13 the same. It hasn't seen a significant change over the
- 14 years with regards to what has been incorporated by
- 15 reference. So it -- and, again, I think any design
- 16 engineer's going to utilize more than one document when
- 17 they're designing, whatever the case might be. Whether
- 18 it's a widget or a swimming pool or waterworks for the City
- 19 of Cheyenne, they're going to utilize more than just a
- 20 document when they're designing that product.
- 21 COUNCIL MEMBER CORRA: So not quite
- 22 business as usual with regards to the TSS, but close.
- MR. HENDON: But close.
- 24 COUNCIL MEMBER CORRA: Okay. Thank you,
- 25 Mr. Chairman.

- 1 COUNCIL MEMBER BLAKE: Okay. Council
- 2 Member Bedessem, go ahead.
- 3 COUNCIL MEMBER BEDESSEM: So do -- do --
- 4 whoops. Do you know when the next update of the TSS will
- 5 be? You said that they're updated every five to seven
- 6 years.
- 7 MR. HENDON: Yep. And I believe that's
- 8 coming out in either 2023 or 2024.
- 9 COUNCIL MEMBER BEDESSEM: And how do you
- 10 know that information?
- MR. HENDON: From reaching out and talking
- 12 to the chairman with regards to the Great Lakes Upper
- 13 Mississippi River Board there with the -- at the Department
- 14 of Minnesota.
- 15 COUNCIL MEMBER BEDESSEM: Okay. So either
- 16 in six months or a year and six months, something like
- 17 that?
- MR. HENDON: Correct, 6 to 18 months.
- 19 COUNCIL MEMBER BEDESSEM: I know there's
- 20 been -- I'm pretty involved on a national level with
- 21 respect to updating standards for design engineers,
- 22 particularly with respect to sustainability and resilience
- 23 in specific -- related to climate change issues, and
- 24 certainly no extreme climate events, that sort of thing.
- 25 And so I know the next update of standards is likely to

- 1 have, you know, fairly significant changes because of
- 2 that -- that push. So just wanting to be sure we're as up
- 3 to date as possible.
- In the previous rule, when we were incorporating
- 5 by reference the 1982 standards, were those incorporated as
- 6 recommendations or was -- were they as mandatory compliance
- 7 items in the existing --
- 8 MS. ZYGMUNT: Mr. Chairman. Thank you for
- 9 the question. So when -- in the original rule, we did pull
- 10 in sections of the 10 States Standards. So that's the
- 11 same. The difference now is incorporating by reference
- 12 rather than taking the language from the 10 States
- 13 Standards and pasting it into our rule.
- Our rule should always contain regulatory
- 15 requirements, meaning they're not enforceable. Technically
- 16 they're not a rule. In the current rule we do specify that
- 17 these standards shall be met. However, we have always had
- 18 flexibility in Chapter 12 that if somebody can't meet a
- 19 standard, but they can demonstrate that they can achieve
- 20 comparable environmental protection, then on a case-by-case
- 21 basis we can look at new technologies to meet the same
- 22 intent if somebody doesn't exactly meet the standard.
- So we have specified in the current rule that
- 24 these recommendations shall -- or I shouldn't say that
- 25 these standards shall be met. But we have continued that

- 1 same provision, if it gives us the flexibility to look at
- 2 things on a case-by-case basis as needed.
- 3 COUNCIL MEMBER BEDESSEM: So is the
- 4 case-by-case basis just if there's new technologies, or if
- 5 there's any situation where something in the rule might not
- 6 apply to that particular facility?
- 7 MS. ZYGMUNT: Mr. Chairman. So the -- it
- 8 would apply to new technologies, but it could also apply to
- 9 a standard where somebody doesn't exactly meet the
- 10 specifications as outlined in the current rule. We could
- 11 look at that, and with an engineering demonstration it
- 12 shows that, again, it provides the same level of
- 13 environmental protection. We could go ahead and approve
- 14 that permit to construct with a variance to that standard.
- 15 COUNCIL MEMBER BEDESSEM: Can you walk me
- 16 through what the variance procedure is?
- MS. ZYGMUNT: Sure. So as part of the
- 18 application, you know, the applicant needs to provide
- 19 engineering designs to show how they are meeting the
- 20 standards of our rules. Our district engineers review
- 21 those applications, and if they feel that it meets the
- 22 specification, then they'll draft a permit. That permit
- goes through Keenan first for review, and to me for
- 24 signature, and then to Director Parfitt for signature as
- 25 well. If there is a variance that is documented in the

- 1 permit as to what was changed and why, then it's incumbent
- 2 upon the applicant to make sure they're providing that
- 3 information with the application to show that they are
- 4 providing the same level of environmental protection.
- 5 COUNCIL MEMBER BEDESSEM: So there isn't a
- 6 separate issuance of a variance? It's just all
- 7 incorporated into the permit as it's being renewed?
- 8 MS. ZYGMUNT: That is correct.
- 9 COUNCIL MEMBER BEDESSEM: Okay. Thank you.
- 10 COUNCIL MEMBER BLAKE: Mr. Chairman.
- 11 Chairman Lenz, go ahead.
- 12 CHAIRMAN LENZ: Thank you, Mr. Hearing
- 13 Officer.
- So at the very beginning you mentioned that you
- 15 had reached out to the Great Lakes Upper Mississippi Board
- 16 to become part of their board. What reasons did they give
- for not allowing you to participate, and had they allowed
- 18 you to, what kinds of advantages would it have been for the
- 19 State of Wyoming?
- MR. HENDON: Yes, Chairman. So the request
- 21 came from the WWAB. The WWAB had requested us to reach out
- 22 to see if we could be a member state or a member of that
- 23 board. Essentially the thought process was that we could
- 24 utilize and perhaps be another member state to provide
- 25 input and insight with regards to rule investment.

1	I think the opportunity to be a member of the
2	working committees and the working sessions would be of
3	benefit to the state with regard to their rulemaking
4	process to see what is important to these members or I
5	guess with regard to the GLUMR states, if you will. And
6	then we can also bring that back to the state of Wyoming
7	with regards to our regulation and rulemaking process as
8	well.
9	CHAIRMAN LENZ: Sure. And so 40 states are
10	utilizing their data, their standards, and none of the
11	40 states have been allowed to join that original group?
12	MR. HENDON: Correct. Just that original
13	group. However, they do participate in those working
14	sessions and the committees for their rule development.
15	CHAIRMAN LENZ: Okay. Thank you.
16	COUNCIL MEMBER CORRA: Mr. Hearing Officer.
17	COUNCIL MEMBER BLAKE: Mr. Corra, another
18	question?
19	COUNCIL MEMBER CORRA: Okay. You may have
20	said it and I missed it, so I apologize if that's the case.
21	But the board the Upper Great Lakes Board said no when
22	you asked to become a member?
23	MR. HENDON: Correct.
24	COUNCIL MEMBER CORRA: Why did they say no?
25	MR. HENDON: They basically said at this

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1	tıme	ıt'	S	only	open	to	the	existing	members	

- 2 COUNCIL MEMBER CORRA: Okay.
- 3 MR. HENDON: -- with regards to the member
- 4 states and the Province of Ontario.
- 5 COUNCIL MEMBER CORRA: So you don't need --
- 6 yeah. So you don't need statutory changes, and the reason
- 7 you couldn't join has nothing to do with Wyoming statutes
- 8 or any other --
- 9 MR. HENDON: No. No. Nothing of that
- 10 nature.
- MS. ZYGMUNT: And Mr. Chairman. I think we
- 12 can continue to ask that question over time. If there is
- 13 an opportunity for us to participate on the board in the
- 14 future, I think we will stay in touch with them to look for
- 15 those opportunities. Right now we don't have it, but we
- 16 will obviously stay in touch with them, and if there are
- 17 future opportunities, we will take advantage of that.
- 18 COUNCIL MEMBER CORRA: Okay.
- 19 COUNCIL MEMBER BLAKE: Any other -- any
- 20 other questions from Council members?
- J.D., are you okay? Any questions?
- 22 COUNCIL MEMBER RADAKOVICH: I am okay.
- 23 COUNCIL MEMBER BLAKE: Okay. Thank you.
- Okay. My script is wrong here, but I'm going to
- 25 go forward. Is there anyone present in the room wishing to

- 1 testify in support of the rule package? Step forward at
- 2 this time.
- 3 Seeing none, is there anyone present on Zoom
- 4 wishing to testify in support of this rule package?
- 5 Okay. Okay. Is there anyone present here in the
- 6 room wishing to testify in opposition to the rule package?
- 7 Seeing none, is there anyone present on Zoom
- 8 wishing to testify in opposition to the rule package?
- 9 Seeing none on Zoom, is there anyone here in the
- 10 room wishing to testify --
- MS. CAHN: Excuse me. I raised my hand.
- 12 COUNCIL MEMBER BLAKE: And who are we?
- 13 State your name and spell it, please.
- MS. CAHN: Lorie Cahn. L-o-r-i-e. Last
- 15 name is Cahn, C-a-h-n.

- 16 COUNCIL MEMBER BLAKE: Sorry we missed you
- 17 at the beginning there. Please proceed.
- MS. CAHN: Okay. I am talking today as a
- 19 private citizen, but I am the chair of the Water and Waste
- 20 Advisory Board. I have been on the board for over 20
- 21 years. I'm a hydrogeologist by training, retired now. And
- 22 I just want to point out -- and, again, I'm speaking as
- $\,$ just a member of the public, but I do want to point out to
- you that the board did not recommend that this package go

forward. And so I would like to just bring up a couple

- 1 major -- a couple of points for your attention.
- 2 I think Mr. Corra brought up a really good point
- 3 about streamlining. This rule is not really streamlined.
- 4 The current rule is 76 pages. The proposed rule is 72
- 5 pages plus somewhere around 80 pages of the TSS. So it is
- 6 not streamlined. It's a much bigger rule.
- 7 And I think as you -- as you did your review, you
- 8 probably realized what a huge docket you have in front of
- 9 you. And every time -- I've seen this quite a few times,
- 10 and every time I look at it, I see something new that is
- 11 confusing, or, you know, there's problems -- you know,
- 12 inconsistencies and things like that. And so I would
- 13 encourage you to, since you do have a comment, to extend
- 14 the public comment period. It's a real onerous task to
- 15 review this whole thing and all the references. And it's a
- 16 very important task. And I'm not sure -- in my mind we're
- 17 not there yet.
- So I'll just give you a huge -- a few examples.
- 19 And I think -- I think one of the problems, bouncing back
- 20 and forth between the rule and the TSS, is the way that
- 21 it's done. And when we first presented this to DEQ,
- 22 Jennifer Zygmunt did say to us that they were very open to
- 23 not incorporating by reference, and, you know, whatever
- 24 would be the -- the best way to do this. And it doesn't
- 25 seem to me that -- that -- that doing it the way it is,

- 1 incorporating by reference, is useful.
- 2 So let me just give you a few examples. And it
- 3 may be useful. I don't know if you have available to you
- 4 the -- you can see on -- if you have hard copies or if you
- 5 need to see it on the screen, but maybe we can get DEQ to
- 6 pull up stuff on the screen.
- 7 Okay. So, for instance, on the TSS Section
- 8 4.5.1, their design standards for rapid mix flocculation
- 9 and sedimentation. And those are in Section 4.2. So
- 10 that's what the 10 States Standard says. But when you go
- 11 to 4.2, the only part in Section 4.2 that is in the TSS
- 12 that addresses a rapid mix or a flocculation is not there.
- 13 And the rapid mix portion is in 4.2.5.4. So -- and it's
- 14 not -- and it's not included.
- So I think maybe -- let me just ask if you would
- 16 prefer to try to see these on a screen. I don't know
- 17 what's the best way to make that point.
- MR. RUBY: Ms. Cahn, can you share -- do
- 19 you have it on your computer and can you share it on your
- 20 screen?
- MS. CAHN: Boy, I don't know if I can do
- 22 that. I'm not that talented.
- MR. RUBY: We don't have that ability
- 24 here --
- MS. CAHN: Okay. Let me try.

- 1 MR. RUBY: We wouldn't know where to go to
- 2 show you what you want to see.
- 3 MS. CAHN: Let me try.
- 4 COUNCIL MEMBER BEDESSEM: Are we looking at
- 5 changes in the clean version or the --
- 6 COUNCIL MEMBER BLAKE: Yeah, are we looking
- 7 at the clean version?
- 8 MS. CAHN: Yeah. I was looking at the
- 9 clean version, because I thought it would be easier to do.
- 10 So let me -- let me see if I can do this.
- 11 Okay. 4.5.1.
- 12 COUNCIL MEMBER BEDESSEM: Line numbers
- 13 would be easiest.
- 14 COUNCIL MEMBER BLAKE: Yeah. Do you have
- 15 the line number on that clean version, Ms. --
- MS. CAHN: Okay. So I will do that. Let
- 17 me get it on my screen. Let me try to share it. I
- 18 apologize if this is going to take me a while, and you
- 19 might have to help me to share the screen.
- 20 COUNCIL MEMBER BLAKE: We have the clean
- 21 version on our little iPads here. If you give us --
- MS. CAHN: Okay.
- COUNCIL MEMBER BLAKE: -- the page and the
- 24 line number.
- MS. CAHN: Okay. Well -- okay. So --

- 1 okay.
- MR. RUBY: We don't have copies of the TSS,
- 3 though, do we?
- 4 MR. HENDON: It should -- it should be on
- 5 the docket.
- 6 MR. RUBY: Because she's referencing the
- 7 two. She's going to be -- do you understand that, Council?
- 8 She's referencing two documents. She's -- excuse me,
- 9 Ms. Cahn. Excuse me.
- MS. CAHN: I'm going to have to search for
- 11 the word --
- MR. RUBY: Hang on, Ms. Cahn, just one
- 13 minute.
- 14 COUNCIL MEMBER BLAKE: Hold on one second,
- 15 please.
- MR. RUBY: She's going to be referencing
- 17 two different documents. She's going to be referencing the
- 18 clean and the TSS and comparing the two. So -- and TSS on
- 19 the docket is just -- you will not be able to see them both
- 20 at once. You'll have to bounce back and forth.
- So, Ms. Cahn, you'll need to take your time in
- $\,$ 22 $\,$ reference -- for the clean copy. You say the page and
- 23 line, that's the easiest way for the Council to find it.
- On the TSS --
- MS. CAHN: Okay.

- 1 MR. RUBY: -- if you tell them the page, we
- 2 may be able to find it, but that's going to be more
- 3 difficult. So you're going to need to somehow reference
- 4 the clean copy page and line, and then maybe by verbal just
- 5 tell them what's in the TSS.
- 6 MS. CAHN: Okay.
- 7 MR. RUBY: If you can do that.
- 8 COUNCIL MEMBER BLAKE: Thank you, Mr. Ruby.
- 9 MS. CAHN: Okay. I'm sorry, but
- 10 I -- I have to find -- I have it -- ah. Okay. Design
- 11 standards for rapid mix flocculation --
- MR. RUBY: Ms. Cahn, are you looking at
- 13 your clean copy?
- MS. CAHN: I'm looking at -- I'm trying to
- 15 find where -- where it was referenced -- this is part of
- 16 the confusion.
- MR. RUBY: So in your clean -- can you pull
- 18 up your clean copy so you can look at it?
- MS. CAHN: Okay.
- MR. RUBY: Can you then tell the Council
- 21 what page you're wanting -- and line -- what you're wanting
- 22 to talk about.
- MS. CAHN: Yes, I understand -- okay. Line
- 24 25 -- 2356. I finally found the line number. So let me go
- 25 to that.

1	MR. RUBY: On page?
2	MS. CAHN: 2356. Okay.
3	COUNCIL MEMBER TRUE: 12-53.
4	COUNCIL MEMBER BEDESSEM: Yeah, 12-53.
5	MS. CAHN: Under water storage no,
6	that's not
7	COUNCIL MEMBER CORRA: Listen, did you
8	can I try to help?
9	At first, Ms. Cahn, you mentioned TSS 4.5.1
10	Somewhere in the clean copy of the rules is a list of all
11	the TSS sections. And so I'm looking at DEQ to help
12	expedite this conversation, Mr. Chairman and Mr. Hearing
13	Officer if that's okay.
14	So just to sort of expedite this. You guys, I
15	believe, know exactly what she's talking about. If this
16	conversation took place in the advisory board and you
17	reached out and talked to them as much as you have, said
18	you have, then, you know so I'm asking you to kind of
19	help the commenter a little bit along so that the Council
20	can understand
21	MR. HENDON: Sure.
22	COUNCIL MEMBER CORRA: What page
23	MS. CAHN: This was not brought up in the
24	Water and Waste Advisory Board, Mr. Corra, because we

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finished the last meeting -- most meetings we ended the

25

- 1 meeting without finishing all of our comments. And the
- 2 last meeting was a special meeting, and not enough time was
- 3 given to the board to finish our comments.
- 4 COUNCIL MEMBER CORRA: Okay.
- 5 MS. CAHN: So this is a new one.
- 6 COUNCIL MEMBER CORRA: Understanding
- 7 that --
- 8 MS. ZYGMUNT: Mr. Chairman.
- 9 MS. CAHN: I apologize for not having -- I
- 10 thought I had it written down. So let me --
- MS. ZYGMUNT: Mr. Chairman.
- 12 COUNCIL MEMBER BLAKE: Ms. Zygmunt, go
- 13 ahead.
- 14 COUNCIL MEMBER CORRA: I have the question,
- 15 Lorie. So let me, as a member of the Council, follow on
- 16 with this. Okay. I understand.
- MS. ZYGMUNT: Let me see if I can help with
- 18 this conversation. Thank you, Mr. Chairman.
- 19 COUNCIL MEMBER BLAKE: Go ahead.
- MS. ZYGMUNT: So at first I will say we did
- 21 review the whole rule in the advisory board. And we did
- $22\,$ have an opportunity for them to provide feedback in all the
- 23 sections we were or were not incorporating into the rule,
- $\,$ 24 $\,$ as well as conversations about how to best format the
- 25 incorporation by reference.

1	We changed the rule to make sure at the beginning						
2	of each section that there is a clear list of incorporation						
3	by reference. There will be a link with that in order to						
4	provide the clarity, that it is our understanding the						
5	advisory board was looking for, by referencing the number						
6	in the state standard the 10 States Standards, and as						
7	well as title. So that's what you will see in Section A of						
8	the the (a) of most of the sections within the rule.						
9	I believe the original section that Ms. Cahn						
10	pulled out, 4.5.1, I believe, in Section 12, Treatment,						
11	which begins on page 12-29. I I'm not sure that I						
12	understood Ms. Cahn's specific question about the section						
13	that she called out originally, but I Mr. Chairman,						
14	again, these are the types of conversations that we did						
15	have with the advisory board about the sections that were						
16	incorporated by reference and how to best call those out in						
17	(a).						
18	So I'll stop there and see if we can further help						
19	clarify Ms. Cahn's question.						
20	MR. RUBY: 12-59?						
21	MR. HENDON: 29.						
22	MS. ZYGMUNT: 29.						
23	MR. RUBY: Thanks.						
24	MS. CAHN: Line						
25	MS. ZYGMUNT: I believe, Ms. Cahn, it's						

- 1 line 1323 where 4.5.1 is cited.
- 2 COUNCIL MEMBER CORRA: Yeah, line 13 --
- 3 MR. HENDON: 23. 1323 cites 4.5.1,
- 4 softening, lime or lime soda process. If I go to the TSS,
- 5 4.5.1 is lime or soda lime process.
- 6 COUNCIL MEMBER CORRA: Okay.
- 7 MR. HENDON: So...
- 8 COUNCIL MEMBER CORRA: Thank you.
- 9 Mr. Hearing Officer, would you like me to -- I can pass.
- 10 COUNCIL MEMBER BLAKE: Would you like to
- 11 ask some more questions, please.
- 12 COUNCIL MEMBER CORRA: Well --
- 13 COUNCIL MEMBER BLAKE: Okay. Go ahead.
- 14 COUNCIL MEMBER CORRA: So at least,
- 15 Ms. Cahn, we now have the references.
- MS. CAHN: Okay.
- 17 COUNCIL MEMBER CORRA: And you were
- 18 speaking to some kind of confusion.
- MS. CAHN: Yeah.
- 20 COUNCIL MEMBER BLAKE: Go ahead, Ms. Cahn.
- 21 Let's proceed from here.
- MS. CAHN: So on page 74 of the TSS,
- 23 Section 4.5.1.1, it then says design standards for rapid
- 24 mix, flocculation and sedimentation are in Section 4.2.
- 25 But then if you now move in the TSS to Section 4.2, which

- 1 is up, and that's on -- I might just do a search to get it
- 2 faster. Oh.
- 3 COUNCIL MEMBER CORRA: Okay. Maybe --
- 4 COUNCIL MEMBER BLAKE: Mr. Corra, go ahead.
- 5 COUNCIL MEMBER CORRA: Thank you,
- 6 Mr. Chairman. Maybe just tell us -- can you read it to us?
- 7 MS. CAHN: Yeah. So then when you go to
- 8 4.2, it's not highlighted. It's not incorporated by
- 9 reference. So we have a situation where the rule is
- 10 sending us to a section of the TSS, which then sends us to
- 11 another section of the TSS, 4.2, which then is not
- 12 highlighted. And so you can understand why that's
- 13 confusing.

- So the Section 4.2, on clarification, is on page
- 15 36 of the TSS, and it is not highlighted. So that happens
- 16 with rapid mix and flocculation. So the only part in the
- 17 TSS in Section 4.2 that addresses rapid mix is in the TSS
- 18 Section 4.2.5.4 on page 40, which is not highlighted.
- 19 The other thing is that on the TSS, page 2 -- I'm
- 20 not sure what page now. It also has some flexibility.
- 21 Uses words like "where pertinent." And so is that also
- $22\,$ lost? So you can do the same thing with flocculation if
- you go to the rule in the same area that we went -- we're
- 24 at. There's a reference to going to 4.2 for flocculation

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and for sedimentation. You go to the $\operatorname{--}$ so then you go to

- 1 TSS Section 4.2 and it says to go to Section 4.5.1 for
- 2 flocculation. If you then go into Section 4.5.1, the
- 3 flocculation -- or 4.2. -- sorry, 5.1, that flocculation
- 4 stuff is not incorporated. So the only part of 4.2 that
- 5 covers flocculation is 4.2.3 in the TSS, and that is not
- 6 referenced.
- 7 COUNCIL MEMBER BLAKE: Okay. Department,
- 8 do we have -- Attorney General's Office, go ahead.
- 9 MR. GIRARDIN: Turn on your mic.
- MS. BUDINE: Hi, Ms. Cahn. So just -- I
- 11 want to give a quick explanation about this highlighted TSS
- 12 document. That is -- the highlights are for assistance in
- 13 finding these sections. What is incorporated by reference
- 14 $\,$ in the rule is what is in the rule. So those sections in
- 15 the rule. That doesn't mean for this highlighted document
- 16 that every section is highlighted. It's possible a few
- 17 were missed.
- MS. CAHN: Okay. Thank you. That --
- MS. BUDINE: But just because it's not
- 20 highlighted does not mean it's not incorporated by
- 21 reference. That is in the rule.
- MS. CAHN: Okay. Thank you.
- 23 And then in that case, there then becomes
- 24 redundancy between -- if you highlight all those sections
- $\,$ 25 $\,$ in the TSS that are referenced, and then there becomes

- 1 redundancy in the rule. So I will give you an example of
- 2 redundancy. And hopefully I wrote down -- okay. So -- all
- 3 right.
- 4 The proposed rule, on line 2356 in the clean
- 5 version -- and let me get there. Okay. Line -- we're in
- 6 Section 15 on Finished Water Storage on page 12-53. We
- 7 talk about 7.0.9 to 7.09(e), General and Vents. And then
- 8 7.09 -- okay. So then if you go to the TSS, on line -- on
- 9 Section 7.0.9 -- let me go there -- on Vents, there's -- on
- 10 page 124, there's a. -- I'm going to read you a., b., and
- 11 c., which are shall prevent -- so this is talking -- let
- 12 me give you the opening sentence to that. Open
- 13 construction -- Finished water storage structure shall be
- 14 vented. Overflow pipe shall not be considered a vent.
- 15 Open construction between the sidewall and roof is not
- 16 permissible. And then it says Vents.
- So a., shall prevent the entrance of surface
- 18 water and rainwater; b., shall exclude birds and other
- 19 mammals; c., should exclude insects and dust as much as
- 20 this function can be made compatible with effective
- 21 venting. But then when you go to the proposed rule, the
- 22 insects -- and I've got to find -- so 2356, let me go back.
- 23 Let me look for insects.
- Okay. So then when you go to 2447 of the
- 25 proposed rule, Vents shall be designed to protect the tank

- 1 from contaminants, including but not limited to surface
- 2 water, stormwater runoff, insects, rodents, rodents and
- 3 birds, and then you go to line -- keep going, the next two
- 4 lines. All openings shall be protected -- well, that's a
- 5 whole 'nother issue -- with the number 24 mesh.
- But anyway, so that's an example, where you're
- 7 doing the same things in two places. And so my main point
- 8 of my comment is that it's really difficult to spot all of
- 9 these either inconsistencies or redundancies. We have a
- 10 rule now that's going to be 100 and whatever numbered pages
- 11 that is, when you do the incorporation by reference with
- 12 the TSS.
- And so I -- I guess my hope would be as -- if
- 14 somebody is using this and is a practitioner in the field,
- 15 I think it's really difficult to go -- jump back and forth
- 16 between all these places. And I think if it was all in one
- 17 place, that it would be a whole lot more user friendly.
- And we received a lot of comments on the user
- 19 unfriendliness of this. And I -- I think people have sort
- 20 of given up on giving comments, because a lot of the -- a
- 21 lot of the responses -- some of the responses to comments
- 22 from DEQ were basically thank you for the comment, but
- 23 we've thought about it and decided not to do it.
- 24 And so -- anyways, I feel like it's disingenuous
- 25 to say that the rule is streamlined. We're streamlining

- 1 the rule. Because the current rule is 76 pages. The new
- 2 rule is 72 pages plus 80 pages or so incorporated by
- 3 reference. So I just think we're going to -- we're going
- 4 to have a rule that's big. And I think making that big
- 5 rule as user friendly as possible is really important.
- 6 So I guess that's really the main -- my main
- 7 concern. And I think that having a little bit more time
- 8 for the public to review this is not a bad idea, because it
- 9 is so big and it is so onerous, and so -- anyways, I'll
- 10 leave it at that. Thank you very much for the time.
- 11 COUNCIL MEMBER BLAKE: So, Council, any
- 12 questions for Ms. Cahn?
- 13 Department?
- MR. HENDON: Chairman, with regards to the
- 15 statements with regards to the tank vents with stormwater
- 16 runoff, insects, rodents, birds, with regard to the changes
- 17 we're making with regards to the C change of
- 18 24 mesh, we kept the language. We did that as a conscious
- 19 choice with regard to keeping it in both places, to make
- 20 sure that the reader knew the reason -- knew the
- 21 requirements with regards to 24 mesh. So that was a
- $\,$ 22 $\,$ conscious choice by us. So it is in both places in that
- 23 instance, and that was on purpose.
- MS. ZYGMUNT: Mr. Chairman. I'll just
- 25 speak to Ms. Cahn's points about streamlining. And we did

- 1 have good conversations with the board, and I absolutely
- 2 recognize the comments and some of the opposition to
- 3 incorporation by reference. We do feel it is the
- 4 appropriate way to go.
- 5 In terms of helping people make this more user
- 6 friendly, as Keenan mentioned in his presentation, we are
- 7 planning further outreach and guidance as part of our
- 8 promulgation tasks if this rule is approved. And we'll
- 9 look for tools where we can help not for just internal
- 10 staff, but our external customers as well, make sure they
- 11 can navigate this process. So just wanted to mention that.
- 12 I disagree that people have given up on comments.
- 13 Again, the outreach that we had done to commenters, I feel
- 14 those are very productive conversations, and I think it was
- more than just them acknowledging that we've made a
- 16 decision and moving on. I think they were good
- 17 conversations and understanding concerns, and with response
- 18 being that they appreciated the outreach, appreciated the
- 19 conversation, and that we had found a resolution on a path
- 20 forward. Thank you.
- 21 COUNCIL MEMBER BLAKE: Chairman Lenz.
- 22 CHAIRMAN LENZ: So the concept of
- 23 streamlining, given the propensity of the information and
- 24 the rules and the requirements to put in these systems,
- 25 surely you looked at it line by line, item by item,

- 1 requirement by requirement. There really isn't a way to
- 2 streamline this any further and get the information
- 3 necessary to the users. Am I right in that?
- 4 MS. ZYGMUNT: Mr. Chairman, I think we have
- 5 streamlined this to the extent possible. Again, there's
- 6 any number of ways that you can format the incorporation by
- 7 reference sections to make them shorter or longer. I think
- 8 we struck an appropriate balance to address some of those
- 9 concerns about clarity, meaning if somebody looks at one of
- 10 these (a)'s, are they clear on what we are referring to or
- 11 not referring to? And I think we have struck that balance.
- 12 Again, based on feedback from the advisory board,
- 13 we tried a few different formats, a shorter one, a longer
- 14 one, and I think this achieves the objective of providing
- 15 clarity while not being onerously long. Incorporation by
- 16 reference is a tool that's available to the agency per the
- 17 Administrative Procedures Act. And so, again, we do
- 18 appreciate all the feedback we've heard, and we do
- 19 recognize the pros and cons, but we do feel this is best
- 20 path moving forward.
- 21 CHAIRMAN LENZ: Thank you.
- Thank you, Mr. Hearing Officer.
- 23 COUNCIL MEMBER BLAKE: Okay. I'm not sure
- 24 if you're still there, Ms. Cahn.
- MS. CAHN: Yes, I am.

- 1 COUNCIL MEMBER BLAKE: I just want to --
- 2 did you have any final thoughts or you good to go?
- MS. CAHN: No, I'll -- thank you.
- 4 COUNCIL MEMBER BLAKE: I appreciate you
- 5 participating. Yeah.
- 6 MR. HENDON: Chairman. With regards to the
- 7 4.5.2.1 reference back to 4.2, we did incorporate by
- 8 reference specific components of 4. -- of Section 4.2 as
- 9 identified. The components that we didn't reference are
- 10 with regards to the operations and maintenance, which would
- 11 likely be determined during that design process. So that
- 12 part was not incorporated by reference.
- 13 COUNCIL MEMBER BLAKE: Okay. Ms. Cahn, I
- 14 want to thank you for participating. It's good for DEQ to
- 15 hear you. It's good for the Council to hear you. Thank
- 16 you so much, as a private citizen.
- And I forgot where I'm at. Is there anyone else
- 18 on Zoom wishing to testify in opposition to the rule
- 19 package?
- MR. GIRARDIN: Not that I know of.
- 21 COUNCIL MEMBER BLAKE: Going once. Going
- 22 twice.
- 23 Anyone here in the room wish to testify in a
- 24 neutral capacity?
- Is there anyone on Zoom who wishes to testify in

- 1 a neutral capacity?
- 2 COUNCIL MEMBER BEDESSEM: I have just a
- 3 question question.
- 4 COUNCIL MEMBER BLAKE: Go ahead,
- 5 Ms. Bedessem.
- 6 COUNCIL MEMBER BEDESSEM: So I guess one of
- 7 the things leading to this rule package that, well,
- 8 impressed me, the magnitude of the information and how much
- 9 time it takes to do all these materials. If you were doing
- due diligence as a member of this board, you'd be looking
- 11 at the TSS, not necessarily, you know, on the details of
- 12 standards that have -- have been put to the test, but their
- 13 applicability to Wyoming, because our climate and our
- 14 population density is different than majority of these
- 15 other states. But that and all the transcripts and
- 16 people's comments and responses to comments, it's a large
- 17 volume of material.
- I guess I am surprised about a couple of things
- 19 with respect to public comment. It's -- from testimony
- 20 today, it seems to me that there's a difference of opinion
- 21 between the agency and probably the WWAB with respect to
- 22 whether the comments were addressed satisfactorily, and
- 23 whether all the comments were heard. So I -- I read
- 24 through the transcript of the May 3rd WWAB meeting. And
- 25 please correct me if I'm wrong, but there was not any

- 1 public comment for that May 3rd meeting, correct? Meaning
- 2 that there was no opportunity for public comment?
- 3 MS. ZYGMUNT: Mr. Chairman. That's
- 4 correct. There was no public notice associated with the
- 5 special meeting that we hosted on May 3rd, and that was
- 6 with discussion prior to that meeting and approval by the
- 7 board to not have the public notice for that meeting.
- 8 COUNCIL MEMBER BEDESSEM: Thank you.
- 9 So when, Keenan, was the Zoom meeting with
- 10 consultants, or whoever, conducted? It was February what?
- MR. HENDON: Let's see. I've got to turn
- 12 my mic on.
- It was held -- I don't have the specific date,
- 14 but it was the end of January. And then we held the --
- January 2022. And then we held the Q&A session I want to
- 16 say February 1st of 2022.
- 17 COUNCIL MEMBER BEDESSEM: So the beginning
- 18 of February.
- MR. HENDON: It was the beginning -- let me
- 20 see if I can get back in here.
- 21 COUNCIL MEMBER BEDESSEM: Okay. And
- 22 comment -- what I'm concerned about is that, you know, we
- 23 had an equivalent level of opportunity for public comments,
- 24 for example, the rules that we just approved, and the
- 25 actual complexity of that rule doesn't hold a candle to the

- 1 complexity of this rule. I mean, when people, particularly
- 2 practitioners who have full-time jobs and are wanting to
- 3 look through this rule that will affect them and affect
- 4 municipalities, this is a huge volume of material to look
- 5 over. So even if you've -- if you've had that Q&A session
- 6 in February, and the last opportunity to comment is the
- 7 March 13th or 15th meeting, that obviously is not that much
- 8 time for this amount of material when it's not your
- 9 full-time job.
- 10 And so I guess -- and to be honest, the -- the
- 11 detailed kinds of comments that you saw for the first round
- 12 of comments are typically not appropriate for the EQC
- 13 meeting. And most people that are involved know this is
- 14 more of a 30,000-foot level than details, because we're not
- going to get into debate on the 24 -- number 24 mesh in
- 16 this venue. Okay?

- 17 That is typically something that we rely on
- 18 happening between the WWAB and -- and DEQ staff. So I --
- 19 when reading through that transcript -- I even have the
- 20 page numbers written out where it was clear that they had
- 21 more comments, but you ran out of allotted time, because it
- 22 was a virtual meeting. And this is something that does
- 23 concern me in general about the fact that -- it's wonderful
- 24 that we can have like virtual meetings because it allows us

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to be able to meet without having to travel, it makes much

- 1 more sense.
- 2 But typically, like, for example, when we have an
- 3 EQC meeting, or even a WWAB meeting, you adjourn when the
- 4 board or the Council decides that's when they adjourn. If
- 5 you've set up an allotted time, this is just how long your
- 6 Zoom is, your Team is, you kind of take that ability away
- 7 from the board or the Council to say that, well, we're not
- 8 done yet. The meeting just ends, because it has to end
- 9 because that's the only amount of time that you reserve.
- So on page 58, 59 of that transcript, it's clear
- 11 there were more comments that were not discussed, and I
- 12 think it's a big assumption to assume that all the comments
- 13 were not substantive at all.
- So with respect to the -- the incorporation by
- 15 reference, I guess, I -- you know, I'm not a big advocate
- one way or the other. I mean, incorporation by reference
- 17 definitely has its advantages as far as page numbers, and,
- 18 you know, potential changes and so forth. You know,
- 19 there's pros and cons to both. But what I'm concerned
- 20 about is when you do incorporation by reference, and as
- 21 someone reading this document and it's not particularly
- 22 user friendly, and you're going back and forth, you can't
- 23 figure this out, and the agency in that transcript says,
- oh, well, we'll -- as soon as it's promulgated, we'll
- 25 provide you with a crosswalk and so forth. Well, you put

- 1 the WWAB and also Council in a tough position because
- 2 you're asking them to say, well, I'm okay with how user
- 3 friendly this is because I'm going to assume you're going
- 4 to take care of it with a future crosswalk or guideline
- 5 that we have not seen.
- 6 So we approve an unfriendly -- you know, unuser
- 7 friendly rule in the hope that we're going to get a
- 8 crosswalk that's going to make it clear to users, where it
- 9 seems to me that it would go a lot smoother if you supplied
- 10 a crosswalk with a rule and said it's really hard to fix
- 11 within the rule, but, here, this is the cheat sheet. And
- 12 if using this cheat sheet you can make sense of it, then
- 13 we're good. But instead it's kind of an unknown.
- But that crosswalk is really important if you
- 15 want to do, you know, incorporation by reference to get rid
- of that uncertainty and issues with how people follow the
- 17 rule, I think that crosswalk is important. And waiting to
- 18 see it until after you agree whether the rule is okay or
- 19 not puts, I think, the WWAB and the Council in a tough
- 20 position.
- So -- and also the difference of opinion between
- 22 the WWAB and the DEQ with regard to how people felt about
- 23 the -- the responses to the comments, not continuing the
- 24 public comment period at the WWAB level where those
- 25 technical comments would happen doesn't really give you the

- 1 answer to that question. You talked with them on the
- 2 phone, but the WWAB didn't talk to them on the phone. They
- 3 may be happy, you know, with the comments, or they might
- 4 $\,$ not. No one really knows except the person that was on the
- 5 phone with them.
- 6 So -- and, like I said, this venue is not
- 7 necessarily the best one for detailed comments. It seems
- 8 like this would have been to the agency's advantage to have
- 9 extended that comment period to -- through May, because
- 10 what is the downside of extending that comment period?
- 11 Okay? It might have been more clear whether, you know, the
- 12 public was happy with that or not. And there would have
- 13 been, you know, additional time, because this is a really
- 14 complex rule compared to a lot of the ones that we've done.
- 15 And from the agency's viewpoint, I can understand that
- 16 various personnel have been working on this for ten years,
- 17 you want to be done. And I can appreciate that, but -- but
- 18 there is concern that there are -- there are still things
- 19 to be fixed.
- 20 And also, just the -- I know legally it is not a
- 21 requirement to have the WWAB approval to move a rule
- 22 forward to the EQC. However, I do find it concerning that
- 23 the two most experienced members on the WWAB with solid
- 24 technical backgrounds in the water field are the two that
- $\,$ 25 $\,$ did not express interest in moving it forward to the EQC.

- 1 And so that's concerning, and I certainly don't want to
- 2 establish a precedent of overlooking that.
- 3 So, anyway, those are just my concerns and
- 4 suggestions. I think a crosswalk would be really helpful
- 5 to know that it will be clear once it comes out to the
- 6 public. Because if it's not, the cost for designing the
- 7 amount of consulting hours goes up dramatically and it
- 8 costs every municipality in the state when it doesn't
- 9 necessarily have to. And also -- actually, it shouldn't
- 10 take that long to get it actually out to the public. And
- 11 so you want to be ready, so I don't see what the harm is in
- 12 preparing that ahead of promulgation. Anyway, that's just
- 13 what I gathered from reading that last transcript, because,
- 14 as I said, that -- that did concern me.
- So thank you for listening.
- 16 COUNCIL MEMBER BLAKE: Any other comments
- 17 from Council before I give us back to Chairman Lenz?
- MS. BUDINE: Excuse me, Mr. Chair.
- 19 COUNCIL MEMBER BLAKE: Go ahead. Please.
- MS. BUDINE: I just want to make a quick
- 21 response and distinction I think is important.
- So we received a comment from a WWAB board member
- $\,$ as a private citizen. The WWAB is not testifying, nor did
- 24 they submit comments. So I think that's an important
- $\,$ 25 $\,$ distinction to make when considering the testimony.

- 1 COUNCIL MEMBER BEDESSEM: Thank you. I
- 2 also had one more question for you. I know we're not --
- 3 we're supposed to, in the rules -- and so just please
- 4 educate me -- reference other documents at points in time
- 5 which is why you're referencing the 2018 TSS. So what
- 6 happens with things that are like in the 40 CFR, which
- 7 changes as federal rules change?
- 8 MS. BUDINE: All things that are
- 9 incorporated by reference are incorporated as of the date
- 10 of promulgation, and that's where it stays, as specified in
- 11 the rule. If there's a change to something like the CFRs,
- 12 we would have to go through an update to the rule.
- 13 COUNCIL MEMBER BEDESSEM: So there's
- 14 something in here that says that, that like 40 CFR is -- is
- on date of promulgation?
- MS. BUDINE: Yes. There should be a date
- 17 associated with the CFR reference.
- 18 COUNCIL MEMBER BEDESSEM: I didn't know
- 19 that, but just check, I guess.
- MS. BUDINE: Yes. That is the requirement
- 21 for incorporation by reference.
- 22 COUNCIL MEMBER BEDESSEM: Right. Thank you
- 23 for clarifying that for me.
- 24 COUNCIL MEMBER BLAKE: Anybody else?
- 25 COUNCIL MEMBER BEDESSEM: Yeah. One last

- 1 thing. My last comments with respect to that were all
- 2 based -- were not based on what was said by Ms. Cahn, but
- 3 on the review of that May 3rd transcript.
- 4 COUNCIL MEMBER BLAKE: Mr. Corra, did you
- 5 have something?
- 6 COUNCIL MEMBER CORRA: No. I'm just --
- 7 MR. GIRARDIN: Ms. Cahn submitted a
- 8 comment.
- 9 COUNCIL MEMBER BLAKE: Was there a comment
- 10 over Zoom? I thought I heard something.
- MS. CAHN: Yes. Could I make a very --
- 12 this is Lorie Cahn again. Could I make a very short
- 13 comment?
- 14 COUNCIL MEMBER BLAKE: Sure. Go ahead,
- 15 Ms. Cahn.
- MS. CAHN: Thank you.
- I just wanted to mention that I'm also concerned
- 18 about losing some flexibility that's in the 10 States
- 19 Standards. So I'll give you one example. Example on the
- 20 $\,$ 10 States Standards, page 47, Section 4.3.1.6.d.5 -- and I
- 21 can -- let me just pull that up.
- So we're talking Granular Activated Carbon. And
- 23 it's on page 47. And it -- let's see if I can share my
- 24 screen. Can somebody explain to me how to do that? Oh,
- 25 share screen. Okay. Here we go.

1 0	tay. Is	that	no. Oka	y. Does that	work? Do

- 2 you see --
- 3 COUNCIL MEMBER BEDESSEM: Yeah.
- 4 MS. CAHN: So you look at the granulated
- 5 activated carbon and it mentions 4a. through d., but then
- 6 5, which says other media types or characteristics may be
- 7 considered based on experimental data and operating
- 8 experience. And that's not incorporated by reference. So
- 9 I -- I'm a little bit concerned also about losing
- 10 flexibility that is -- some of the flexibility that's in
- 11 the TSS. And that's just an example. Thank you.
- 12 COUNCIL MEMBER BLAKE: Thank you, Ms. Cahn.
- 13 COUNCIL MEMBER BEDESSEM: Sorry. I just
- 14 wanted to say one more --
- 15 COUNCIL MEMBER BLAKE: Council Member
- 16 Bedessem, go ahead.
- 17 COUNCIL MEMBER BEDESSEM: I just want to
- 18 say I do have a bunch of comments, but they're all, like I
- 19 say, they're very technical comments, like level of storage
- 20 and -- I mean, amount of storage required compared to the
- 21 previous rule, and things that are technical in nature that
- 22 I would have preferred that were handled at the WWAB level.
- 23 So I can provide those to you today, if you want, but --
- 24 COUNCIL MEMBER BLAKE: Okay. Do you have a
- 25 comment?

1	COUNCIL	MEMBER	BEDESSEM:		or	save	them.
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- 2 MS. ZYGMUNT: I can offer some comments in
- 3 response to Council Member Bedessem's comments, which we
- 4 greatly appreciate, if now is the time, Mr. Hearing
- 5 Officer, or I can hold them.
- 6 COUNCIL MEMBER BLAKE: Go ahead before I
- 7 close the public hearing, I guess.
- 8 MS. ZYGMUNT: Thank you.
- 9 So, again, we do greatly appreciate the comments,
- 10 and I just want the Council to know that these are the
- 11 feedback that I took very seriously as we considered how to
- 12 move forward with this rule based on the discussions with
- 13 the advisory board to public comments that we got, and, you
- 14 know, while ensuring that we have a good product, while
- 15 also balancing staff resources. And, you know, the goal of
- 16 getting this rule promulgated in advance of projects coming
- in under the infrastructure and ARPA funds.
- I just want to reiterate the public notice
- 19 process, because I do feel it was robust. We started in
- 20 November of 2021, prior to the first advisory board
- 21 meeting, based on the advisory board's direction of the
- $22\,$ December meeting to extend that public comment. We did
- $23\,$ $\,$ honor that request and kept it over through February. And
- 24 Keenan might have to correct me on the date, but I think we

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kept it open for another 45 days. So for about a total of

- 1 100 days.
- 2 Again, you heard about the Zoom outreach that we
- 3 did during that time, and individual outreach we did to
- 4 each and every commenter. And, again, as reflected in the
- 5 March advisory board meeting, we only had one new person
- 6 come to that meeting to provide further comments. Based on
- 7 that, it was the Board's direction at that time that they
- 8 ask for one additional meeting to review further revisions
- 9 to the rule. Hence, the special meeting in May.
- But, again, the board at that time did not feel
- 11 another public notice was necessary. So when that comment
- 12 was made in May, that we should not move forward with the
- 13 rule, partly because another public notice was warranted, I
- 14 didn't have any further information at that time that I
- 15 felt another notice would add value to the process getting
- 16 an outreach done. And, again, the minimal commenters that
- 17 came to the March meeting, with the understanding that also
- 18 there would be a 45-day public comment before the EQC,
- 19 recognizing, though, per Council Member Bedessem's
- 20 comments, that, you know, the types of comments we get
- 21 during the board and EQC periods are different. I do
- 22 understand that.
- 23 The advisory board, I believe, in my
- 24 recommendation to the Director to move forward with formal
- 25 rulemaking, I believe the advisory board has met their

- 1 statutory authority to advise and consult with me on the
- 2 rule. I do believe over the course of the three meetings
- 3 that we were able to get their input and advice on all
- 4 sections of the rule, hence my suggestion to go forward
- 5 with formal rulemaking.
- I just wanted to outline those steps with regard
- 7 to the last comment from Ms. Cahn about flexibility. That
- 8 goes back to our previous discussion in Chapter 12 has
- 9 always had, and continues to have, some provisions that
- 10 give us flexibility in allowing variances on a case-by-case
- 11 basis, whether there's new technology or an alternate way
- 12 to meet a certain standard.
- So with that, I'll go ahead and close my
- 14 comments. Thank you.
- 15 COUNCIL MEMBER BLAKE: Thank you.
- 16 COUNCIL MEMBER BEDESSEM: Sorry. One last
- 17 question.
- 18 COUNCIL MEMBER BLAKE: Go ahead. That's
- 19 what we're here for, Council Member.
- 20 COUNCIL MEMBER BEDESSEM: We talk about
- 21 how -- all this public outreach, and I'm curious as to, for
- 22 all these outreach events and Q&A, how many people you were
- 23 actually able to get to join online. I know some of this
- $\,$ 24 $\,$ whole time period was COVID impacted and so forth, and
- $\,$ there certainly may be challenges associated with that that

- 1 may not have been in other rule making packages. So do you
- 2 have an idea of how many -- you said there's 700 water
- 3 systems and so forth. Like what -- the component, you
- 4 know, what percent? How many people did we have? I mean,
- 5 I've held meetings before and had three people. It was
- 6 really not very positive.
- 7 COUNCIL MEMBER BLAKE: Go ahead.
- 8 MS. ZYGMUNT: Mr. Chairman. I don't have a
- 9 percentage in terms of the total engineers --
- 10 COUNCIL MEMBER BEDESSEM: Right. Just a
- 11 number.
- MS. ZYGMUNT: -- that offered assistance in
- 13 the state. But, again, might need to defer to Keenan here
- 14 to get me a number on the total commenters that we received
- during the advisory board and the number of people who
- 16 attended the Zoom session. But then also we had one-on-one
- 17 conversations. We had numerous conversations with Mark
- 18 Pepper with the Rural Water Association, numerous
- 19 conversations with the EPA. We've notified the engineering
- 20 society, other groups around the state, and as we give
- 21 updates about the agency, we notify people that Chapter 12
- 22 is open for public comment. We're looking for feedback.
- 23 So beyond the numbers that you'll see in terms of
- 24 the people that provided comment, and any other details
- 25 Keenan might be able to add here, I don't have a total

- 1 number or percentage of the systems.
- MR. HENDON: Chairman.
- 3 COUNCIL MEMBER BLAKE: Go ahead.
- 4 MR. HENDON: With regard to the folks that
- 5 took us up on the offer for a Zoom meeting, we had members
- 6 from the EPA. We had members from BOPU, City of Green
- 7 River, and the Wyoming Association of Rural Water Systems.
- 8 With regards to the commenters that we had
- 9 meetings with and spoke directly to, we met with Darwin
- 10 Dick, Jason Palmer, Andy Hooten, and Brian Sepe with the
- 11 City of Green River; Dayton Alsaker, Jeff Rosenlund with
- 12 DOWL HKM; met with Dave -- Dave Engels with the American
- 13 Council of Engineering Companies of Wyoming; met with the
- 14 City of Cheyenne BOPU. Again, met with EPA Region 8 and
- 15 the Wyoming Association of Rural Water Systems as well.
- In addition to that, heading into our March
- 17 meeting, we had comments from Craig Barsness with Shoshone
- 18 Municipal Pipeline, met with him, and with Frank Page,
- 19 Morrison-Maierle, Ty Ross with Nelson Engineering. And
- 20 then had a couple of discussions with Ben Jordan as well.
- 21 So those are all the folks that we met with, had meetings
- $22\,$ $\,$ and discussions and vetted their comments, our response to
- 23 comments, and came to a resolution.
- COUNCIL MEMBER BEDESSEM: How many were at
- 25 the Zoom and how many people were at the --

- MR. HENDON: So total folks at the Zoom,
- 2 there was probably 10 to 12 people --
- 3 COUNCIL MEMBER BEDESSEM: Okay. Thank you.
- 4 MR. HENDON: -- that participated.
- 5 MS. ZYGMUNT: I will add that we had a
- 6 self-subscription detection to our listserv system, which I
- 7 think you are familiar with. And I know there's -- we're
- 8 up into the thousands of people subscribed. I don't have a
- 9 full list of everybody signed up on that list, but that is
- 10 where we do try to capture the most broad audience and
- 11 notifying people about when we're making changes.
- 12 COUNCIL MEMBER BEDESSEM: You can -- what
- 13 was it? Offer a horse -- or horse --
- MR. HENDON: That's right.
- 15 COUNCIL MEMBER BEDESSEM: -- to water, but
- 16 can't get them to drink. You know what I mean.
- MR. HENDON: Uh-huh. Yep.
- 18 COUNCIL MEMBER BLAKE: I'm glad my City of
- 19 Green River participated. It's the garden spot of Wyoming,
- 20 being on the creek.
- MR. HENDON: Right.
- 22 COUNCIL MEMBER BLAKE: Anything else?
- 23 Okay. I'm --
- 24 COUNCIL MEMBER BEDESSEM: You didn't really
- 25 answer if you want my little technical comments or not.

1	COUNCIL	MEMBER	BLAKE:	Т	think	she	said	
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- 2 you would take them?
- MS. ZYGMUNT: I'd be happy to take your
- 4 comments.
- 5 COUNCIL MEMBER BEDESSEM: You want me to go
- 6 through them now or --
- 7 COUNCIL MEMBER CORRA: Mr. Hearing Officer.
- 8 COUNCIL MEMBER BLAKE: Yeah. Go ahead,
- 9 Mr. Corra.
- 10 COUNCIL MEMBER CORRA: The -- I'm just
- 11 wondering in the interest of time, if there should be a
- 12 break before we continue. That's one thing.
- Second, but important to the next step in the
- 14 process. As -- as you engage -- I guess Council Member
- 15 Bedessem, she talk to them about technical comments, is
- 16 there -- will we be asked as the Council to amend the rule
- or we'll -- yeah, I'm just wondering what's next.
- 18 COUNCIL MEMBER BEDESSEM: I have no idea.
- 19 COUNCIL MEMBER CORRA: Yeah. Okay.
- 20 Anyway, the break. My deal is the break.
- 21 COUNCIL MEMBER BLAKE: Being the hearing
- officer, we'll a take break until 11:10, 13 minutes.
- 23 COUNCIL MEMBER CORRA: Thank you.
- 24 (Hearing proceedings recessed
- 25 10:57 a.m. to 11:13 a.m.)

- 1 COUNCIL MEMBER BLAKE: All right. Welcome
- 2 back everybody from our break. I think the last person
- 3 talking was Marge. Did you want to continue or -- I'm not
- 4 sure where we want to go now.
- 5 Mr. Corra.
- 6 COUNCIL MEMBER CORRA: Oh, whoops.
- 7 Somebody else.
- 8 COUNCIL MEMBER BLAKE: Oh, go ahead,
- 9 Mr. True.
- 10 COUNCIL MEMBER TRUE: You know, in
- 11 listening to everything that's going on, from the comments
- 12 from Ms. Cahn, Council Member Bedessem, and comments from
- 13 the DEQ, I'm wondering if we want to think about, you know,
- 14 maybe giving this some more time. I don't know from DEQ's
- 15 perspective how much time it would take you to incorporate
- 16 any additional public comments that may not have been
- answered, Council Member Bedessem's technical questions on
- 18 this rule, and how much time take you to sort of develop
- 19 the guide or the crosswalk, or however you want to describe
- 20 it, how long it would take to sort of go through that and
- 21 come back at a later meeting here to finish this up.
- MS. ZYGMUNT: Mr. Chairman.
- 23 COUNCIL MEMBER BLAKE: Go ahead.
- MS. ZYGMUNT: Thank you.
- 25 At this time, we responded to the public comments

- 1 we received during the Environmental Quality Council public
- 2 notice. We'd be happy to take Council Member Bedessem's
- 3 comments offline and consider those, make any changes. I
- 4 don't know the extent of her comments, but I don't
- 5 anticipate that would take a lot of time.
- 6 At this point, our crosswalk, I believe, is about
- 7 80 percent done, so it should not take a significant amount
- 8 of time to finish that up. We'd be happy to present that
- 9 to the Councill for reference, but it is my understanding,
- 10 just to make sure we're not setting precedent, that we
- 11 typically do not bring guidance in front of the Council for
- 12 approval, but we'd be happy to provide that as part of
- 13 reference to help with the review of the rule and your
- 14 discussion making.
- 15 COUNCIL MEMBER BLAKE: Any other Council --
- 16 excuse me. Any other Council members?
- Mr. Corra, please.
- 18 COUNCIL MEMBER CORRA: Yeah, I just -- I'm
- 19 just trying to pick out of here the comments from like some
- 20 of the major associations. There does seem to be some
- 21 sense they want a continuing discussion. I mean, I
- 22 realize -- at least it sounds to me like you might have had
- $23\,$ $\,$ to make a decision to move on from that conversation and
- $\,$ 24 $\,$ come to the Council. You even said looking at all the
- 25 money that's coming our way from these federal -- the

- 1 passage of federal acts, you wanted to have this in place
- 2 with that. But it just feels like there are a lot of
- 3 questions out there. And I was checking with Jim to make
- 4 sure I was clear on this, and I think I am. You had 150-
- 5 day comments, and that did not include the 45 days before
- 6 the Council or it does?
- 7 MS. ZYGMUNT: We had approximately 100 days
- 8 of public notice associated with the advisory board
- 9 meetings, plus the 45 days associated with the EQC.
- 10 COUNCIL MEMBER CORRA: So the 150 includes
- 11 the 45.
- MS. ZYGMUNT: Yes.
- 13 COUNCIL MEMBER CORRA: But, you know,
- 14 Council, we never got any comments directly to the Council,
- 15 did we?
- MR. RUBY: No. They all came through DEQ's
- 17 website, where they can go in and comment, and then they
- 18 were -- those that DEQ received, they would have then
- 19 forwarded to us. We never -- but --
- 20 COUNCIL MEMBER CORRA: There was never a
- 21 comment -- there was never a request or a comment for the
- 22 EQC to do one thing or another?
- MR. RUBY: No. There was only comments
- 24 that went to DEQ that filed with us to review, see what
- 25 they are.

- 1 COUNCIL MEMBER CORRA: In the public
- 2 rulemaking process that the EQC has, in your public
- 3 notices, the public is directly to send comments to us or
- 4 to the agency -- to them?
- 5 MR. RUBY: So the notice that goes to the
- 6 EQC is developed by DEQ. Usually -- usually reviewed by
- 7 Joe and I in a cooperative model, sent back to the DEQ.
- 8 They then publish the notice, pay for that. And, you know,
- 9 they're -- it's kind of a combination of a rulemaking
- 10 package of a cooperative model. And so they send it out.
- 11 The notice actually says -- I can't remember. I'd have
- 12 to look it up for sure. But it says you can post your
- 13 comment -- you can send your comments to the DEQ to the
- 14 website, or send it -- you can send, like this one, to Gina
- 15 Thompson, or you contact Gina. It used to -- and I don't
- 16 know if this one said it or not. There used to be a
- 17 comment that you could also send your comments to the EQC.
- 18 I think that changed some years ago, a couple years ago.
- 19 It's almost -- but, I mean, people do still send us the
- 20 comments on occasion. They don't always. We always get
- 21 the comments that are filed with DEQ that are forwarded to
- $22\,$ $\,$ us. We did not receive any comments directly to the EQC $\,$
- 23 from anyone. There was three or four that came in during
- October, I believe -- or at least you answered it in
- October, three of them. From a Herron or a Honnen, an

- 1 association of some sort, and then one other person, and I
- 2 can't remember that person's name. All those came through
- 3 the email portal that comes to DEQ.
- 4 MS. ZYGMUNT: Mr. Chairman. That is
- 5 correct. We did receive three commenters that submitted
- 6 comments associated with the EQC public notice. One of
- 7 those was from Rich Cripe regarding the 24 mesh issue that
- 8 Keenan walked through. The other was from Nelson
- 9 Engineering regarding the setback distances that Keenan
- 10 explained we changed to be consistent with other rules that
- 11 we have currently approved. And the third was from
- 12 Trihydro Corporation asking for an extension of the public
- 13 notice. And in response to the previous commenter
- 14 question, Trihydro is the only group that I'm aware at this
- 15 point has requested an extension. None of the other
- 16 commenters have.
- 17 COUNCIL MEMBER CORRA: And so --
- 18 Mr. Hearing Officer, I apologize.
- 19 COUNCIL MEMBER BLAKE: Go ahead, Mr. Corra.
- 20 COUNCIL MEMBER CORRA: So the -- in our
- 21 hearing, we public noticed a hearing for the Environmental
- 22 Quality Council to hear this rule and to decide whether to
- 23 promulgate it or not. In that public notice and in that
- $\,$ 24 $\,$ process, the EQC is telling people they have 45 days to
- 25 comment. Okay?

1	MR. RUBY: Well, there's
2	COUNCIL MEMBER CORRA: Well, I'm just
3	MR. RUBY: Yes and no. I can't help it,
4	but it's yes and no.
5	COUNCIL MEMBER CORRA: If it's yes and no,

- 6 I think maybe you're asking for our Council, going forward,
- 7 to get clear on that. Because -- here is my basic
- 8 question. If someone is asking in a public notice that we
- 9 publish --
- MR. RUBY: They publish it.
- 11 COUNCIL MEMBER CORRA: Aren't we required
- 12 to publish notice of these things or not?
- MR. RUBY: Yes. That's my answer, yes.
- 14 COUNCIL MEMBER CORRA: You can do this on
- 15 stuff. But the point I'm trying to make is that somebody
- 16 made a comment during the public notice period for us --
- MR. RUBY: Right.
- 18 COUNCIL MEMBER CORRA: -- to extend the
- 19 process.
- MR. RUBY: Yes. Yes.
- 21 COUNCIL MEMBER CORRA: What we ended up
- $22\,$ doing was telling the DEQ whether they would like to do
- 23 that or not, because we --
- MR. RUBY: You can, yes.
- COUNCIL MEMBER CORRA: Well, we have that

- 1 comment from Trihydro.
- 2 MR. RUBY: Right.
- 3 COUNCIL MEMBER CORRA: So far in the
- 4 hearing we haven't heard from them, but they have that
- 5 comment.
- 6 MR. RUBY: Right.
- 7 COUNCIL MEMBER CORRA: Should we be
- 8 addressing their comment as this body or relying on them to
- 9 respond to the comment?
- MR. RUBY: I think you can go it both ways.
- 11 COUNCIL MEMBER CORRA: I think that maybe
- 12 at some point the Council needs to kind of get into that to
- 13 understand at what point there's a -- some kind of a wall
- 14 that you toss the question over to us, you know, and you
- 15 say, hey, this is one really the Council needs to do. But
- 16 that's for another day.
- MS. ZYGMUNT: Sure.
- 18 COUNCIL MEMBER CORRA: But, anyway, there
- 19 was a comment before this Council in the public rulemaking,
- 20 public comment period for this Council, and that is asking
- 21 for an extension of the public comment period. Is that
- 22 fair?
- MR. RUBY: Yes.
- 24 COUNCIL MEMBER CORRA: Thank you. That's
- 25 all I have, Mr. Hearing Officer.

1	COUNCIL MEMBER BLAKE: So I guess
2	COUNCIL MEMBER CORRA: I'm sorry. I didn't
3	help that much.
4	COUNCIL MEMBER BLAKE: Everyone's voiced a
5	comment, I believe. Okay.
6	Council Member Bedessem.
7	COUNCIL MEMBER BEDESSEM: I'm just trying
8	to get straight what Council Member Corra said, is that
9	you were basically saying that the a request for a
10	comment period is actually a request to the Council, not a
11	request to the agency, but the Council, who supposedly
12	decides because it's their comment period?
13	COUNCIL MEMBER CORRA: Yeah, that
14	that Council Member Bedessem, thank you. That, I think,
15	is the essence of my question. And

16 COUNCIL MEMBER BEDESSEM: Is that for the

17 AG to answer or --

18 COUNCIL MEMBER CORRA: Well, I think

19 it's -- it's -- you know Mr. Ruby is our executive officer,

20 and he's saying to us it can go either way. They can

21 answer it or we can answer it. I'm $\operatorname{--}$ and I kind of think,

22 well, we are today where we are today with this particular

23 rule package. So I would suggest -- my question, should we

24 resolve, perhaps at a later date, this Council ought to

25 make a conscious decision to set up a little bit of a

1	process	as	to	how	we	separate	the	public	comments	that	are
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- 2 coming into our public comment period versus those that are
- 3 coming into the public comment period as the DEQ. I just
- 4 feel like there is -- there is a bit of a difference,
- 5 because this particular comment, there's an open question
- 6 as to who is in charge of answering it. And our executive
- 7 advisers -- officer is saying --
- 8 COUNCIL MEMBER BLAKE: I think we take --
- 9 MR. RUBY: I think both of you have to
- 10 answer it. I think DEQ receives it through their portal,
- and they were required by law to respond to comments.
- 12 COUNCIL MEMBER CORRA: Right.
- MR. RUBY: That's what they're required to
- 14 do.
- 15 COUNCIL MEMBER CORRA: Are we?
- MR. RUBY: And then that comment in your
- 17 comment period comes into your hearing, and then you guys
- 18 have to decide whether that comment or any other comments,
- 19 even the ones back in WWAB, move you to make a decision one
- 20 way or the other.
- 21 COUNCIL MEMBER CORRA: Okay.
- MR. RUBY: Just like the public comment
- comes in, and you guys say, yeah, I don't want to hear
- 24 that, or that doesn't make a difference to me, or, boy,
- 25 that really makes a difference here. And then you guys

1 have to decide, pursuant to your statute, whether to

- 2 approve it, whether to modify it, whether to table it,
- 3 whether to return it back to the Department like you've
- 4 done before. I mean, you have a plethora -- I hate that
- 5 word, but I just used it -- of options that only you
- 6 guys --
- 7 COUNCIL MEMBER CORRA: Plethora.
- 8 MR. RUBY: Plethora of options -- see, I
- 9 hate that word -- of options that you can do. And you can
- 10 do them in concert with DEQ. You can do them on your own,
- 11 because you're an independent agency. More often than not
- 12 I've never seen the Council, except way back, not have an
- 13 agreement with the Department on what the process will look
- 14 like going forward. But, you know, it is -- it is --
- 15 there's seven of you. Five -- four of you get to make a
- 16 decision to govern. You guys need to govern. You guys. I
- 17 mean, that's it. I mean --
- 18 COUNCIL MEMBER BLAKE: So as the hearing
- 19 officer, I think we -- if we close the public hearing, that
- 20 doesn't mean we can extend it. Do we need to have a motion
- 21 to table it or to continue it or close the public hearing
- $22\,$ $\,$ and have a vote, see if it gets moved forward and then
- 23 table it, or -- because that's where we're at.
- MR. RUBY: And I would turn that question
- over to your AG.

1 MR. SCHELHAAS: Yeah. I mean,	your
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- 2 authority under the statutes, you can approve it, not
- 3 approve it. In this case I don't know -- I can maybe get a
- 4 sense of where the Council is leaning, but maybe it -- you
- 5 can certainly table it and take no action. But if you were
- 6 to do that, I would make it clear to DEQ the reason you are
- 7 tabling it, and what is expected from DEQ and the time
- 8 frame that you are expecting to see it back in front of
- 9 this body. So everybody's not back here in 45 days, it
- 10 will -- not on the same page of what DEQ was going to bring
- 11 back or what you were expecting. So I think maybe the best
- 12 option, again, as the Council's decision, would be to -- an
- option could be to table this rule package as currently
- 14 sits in front of the Council, with direction to DEQ to take
- 15 some action. Whether that's to create this walk -- what's
- 16 that document -- crosswalk --
- MR. HENDON: Crosswalk.
- MR. SCHELHAAS: -- crosswalk document so
- 19 the Council can see that, just for guidance. And if you
- 20 wanted to consider any other comments out there. I mean,
- 21 the notice of intent that went out under the EQC and DEQ,
- 22 this combo notice of intent stated that the comment period
- 23 ended October 17th of 2022. So I think that would be,
- 24 under the Administrative Procedures Act, that's when
- 25 comment ends, except for who shows up today. And so if the

- 1 Council wanted to extend the comment period, I would maybe
- 2 need to get with DEQ's AG rep to see what that looks like,
- 3 whether that's a new notice of intent, whether we can have
- 4 just some sort of just an informal 30-day extension. But I
- 5 guess it would be $\ensuremath{\text{--}}$ it would be up to the Council on what
- 6 the Council wanted to do. But what I'm hearing is maybe
- 7 the best thing to do would be to table this rule package,
- 8 take no action, and have some dialogue with DEQ on what is
- 9 expected and --
- 10 COUNCIL MEMBER BLAKE: So my question to
- 11 you is do we close the public hearing today on this docket,
- 12 and then we have a motion to table it, or do we ask for a
- 13 motion before I close the public hearing?
- MR. SCHELHAAS: You know, I don't know if
- 15 it really matters if you were to close the public hearing
- 16 and then come out, give it back to Chairman Lenz, and
- 17 then -- because ultimately it comes back to Chairman Lenz
- 18 to run whether the rules package would be approved. At
- 19 that point it would be tabled, if that was the vote of the
- 20 Council. So I don't know if it really matters. I know
- 21 Jim's looking at a 400-page book of Robert's Rules of
- Order, and I just want to make sure that whatever the
- 23 Council does, it is clear what action they're taking. I
- 24 think that's the most important aspect here. So if you
- $\,$ 25 $\,$ wanted to close the public hearing, hand the gavel back to

- 1 Chairman Lenz for a decision or action of some kind on the
- 2 Chapter 12, I think that would work. Or if you wanted to
- 3 just, I guess, table and not close the public hearing. But
- 4 in my mind -- I think the public hearing is going to be
- 5 closed at the end of the day. So in my mind, I think it
- 6 would be best to close the public hearing as we sit today,
- 7 come back out, give the gavel to Chairman Lenz, and take
- 8 action, have a decision of some kind based on Water Quality
- 9 Division Rules Chapter 12, which could be table it with
- 10 some dialogue and direction to DEQ. That's my two cents.
- 11 COUNCIL MEMBER BLAKE: Thank you. I
- 12 appreciate that. And I know, my time in the legislature,
- 13 we would table a bill, close the comment for right then,
- 14 then we would state what we were waiting for, like a new
- amendment or something to come at a later date, and then we
- 16 would reopen it or it would get stuck in the drawer
- 17 permanently.
- But any comments from the Council what we should
- 19 do?
- 20 COUNCIL MEMBER BEDESSEM: Well, I just had
- 21 a question with respect to these little technical comments
- 22 I had, whether that's something --
- COUNCIL MEMBER BLAKE: I think if we make a
- 24 motion -- if someone makes a motion to table it, and then
- 25 we could ask -- we could include what we expect from DEQ,

- 1 which would be to review your technical comments with the
- 2 cheat sheet or the crosswalk, whatever we had, to reference
- 3 the two different documents. And any extra comments we
- 4 might have from the public, Ms. Cahn included, and anybody
- 5 else we hear from. We have to really spell that out what
- 6 we're looking for. I see the two attorneys down there.
- 7 Chairman Lenz, go ahead.
- 8 CHAIRMAN LENZ: And so expounding on what
- 9 Stan is saying, you just gave us direction, Ryan, that the
- 10 meeting will -- the public hearing will end when we leave
- 11 this room. And tabling within the public hearing could --
- 12 could be kind of muddled. And so we can still do those
- 13 same actions that Hearing Officer Blake just gave us, and
- 14 yet do it in a formal action after close of public hearing.
- MR. SCHELHAAS: Yes, I believe that is a
- 16 viable option. And if the Council were to come back at a
- 17 later time to re-take up this rule package on the notice
- 18 that the Council issues, along with the agenda, it would be
- 19 explained that the Council is once again taking up the
- 20 rules package, and so people would know about it. But this
- 21 rules hearing was noticed, I think, in the notice of intent
- 22 and published, and today was the day. And so I think
- 23 it's -- it's fair to then close this public rules hearing
- 24 and then come out to take action, whatever that looks like.
- So, yes, I think that would be -- in my mind,

- 1 would be a good -- a good option, the next step, instead of
- 2 tabling this rules hearing, because then you have not
- 3 officially closed it.
- 4 COUNCIL MEMBER BLAKE: Right.
- 5 MR. SCHELHAAS: So when you come back,
- 6 where are you? Is everybody coming -- I mean, they had an
- 7 opportunity to come today. And so I think the better
- 8 option, legal option, would be to close the rules hearing,
- 9 come out, make a decision, whatever that decision is, on
- 10 this rules package. So close it. I don't know if DEQ's
- 11 attorney has any thoughts on that.
- 12 COUNCIL MEMBER BLAKE: Any comments from
- 13 the DEQ AG?
- MS. BUDINE: I agree with that process.
- 15 COUNCIL MEMBER BLAKE: Mr. Ruby?
- MR. RUBY: I'm just -- so in the Robert's
- 17 rules of order, which is kind of what I always use for
- 18 guidance, there are main motions and secondary motions.
- 19 Main motions are motion to approve, motion to adjourn,
- 20 they're big motions that make the Council take a particular
- 21 action.
- 22 A motion lay on the table as a secondary motion,
- 23 that basically interrupts the flow of a given process. And
- 24 so what it means is -- and this is where I get -- there's
- 25 no clear answer, as far as I'm concerned. When you've got

- 1 a public hearing process going, and if, in fact, you want
- 2 to ask -- open it for more public comment, then you have
- 3 one of two options. You can lay the question on the table,
- 4 which means it's still pending before the Council, and you
- 5 can negotiate an agreement or make a -- you know, about
- 6 what you want to occur. And if you want to have public
- 7 comment come in, you can't get public comment come in if
- 8 you closed -- because it's a main motion -- closed a
- 9 hearing. And so it's closed. There's nothing more to
- 10 happen, other than you guys may have some questions you
- 11 want answered before you make your final motion, which is a
- 12 motion to approve or whatever.
- But the hearing itself is closed. So you can
- 14 close the hearing, if, in fact, you don't want further
- 15 comment. I have a kind of question in my mind whether if
- 16 you closed the hearing, whether you could ask for further
- 17 comment without going further back into the process, like
- 18 the statement of intent or maybe even a little further
- 19 back.

- I think your cleanest process, just from the pure
- 21 practice, is to -- if, in fact, you're not going to make a
- 22 decision today on the ultimate position of impact, is to
- 23 lay it on the table. If, in fact, you want further comment
- or want them to provide you with the walk -- crosswalk, or

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you want to give Councilman Bedessem an opportunity to give

- 1 them her comments and then have them come back and give
- 2 them to you in a public hearing, then lay it on the table
- 3 with the understanding you're going to take it from the
- 4 table at the February 21st meeting or a special meeting
- 5 before then, whatever you decide, and ask them to bring
- 6 what you want them to bring. Hopefully they'll agree to
- 7 that. And then take it from the table, take that
- 8 information -- because you're going to use it in your
- 9 decision -- and then close the hearing, and then make the
- 10 motion to approve, modify, or disapprove. Because you're
- 11 going to use the information they bring you in your
- 12 decision. And so you need to somehow keep the hearing open
- 13 to take that public comment.
- 14 COUNCIL MEMBER BLAKE: Thank you, Mr. Ruby.
- I think if I say I'm going to pause this public
- 16 hearing -- or I'm going to close this portion of the public
- 17 hearing to be heard at a --
- 18 MR. RUBY: I would re -- if you're going to
- 19 take that -- I would recess the public hearing. The
- 20 problem with any motion to close is you're telling the
- 21 public I'm done listening to any information. I'm done.
- 22 I'm going to make a decision.
- COUNCIL MEMBER BLAKE: We have to come up
- 24 with a brand-new docket, brand-new everything.
- MR. RUBY: Potentially, yes. Or between

- 1 the AG's discussing it, they may come up with a solution
- 2 that says, no, we only need to go back to this part and
- 3 this -- the paperwork and -- that we need to do in order to
- 4 basically get it back to you to make the decision.
- 5 But once you close the hearing, you've told the
- 6 public we're done listening to anything. Now it's just the
- 7 Council discussing stuff and making a decision. That
- 8 doesn't mean you can't reopen the public hearing again at a
- 9 later time, because you can, but -- because that's what you
- 10 can do. It's one of your options. But if you're just
- 11 mainly wanting to get some more information, you know what
- 12 you want to get, then I would urge you to say in your
- 13 language, pause it for now, get this information and
- 14 make -- close the public hearing and call it good.
- That's straightforward and simple. It doesn't
- 16 require the Attorney General to do much in regards to legal
- 17 analysis as to what's the difference between closing or not
- 18 closing. It just lays out a nice, calm, quiet path forward
- 19 that gets you ultimately closing the hearing and making
- 20 your decision. If you're not -- what you're saying is
- 21 you're not going to make a decision today.
- 22 COUNCIL MEMBER BLAKE: Chairman Lenz.
- 23 COUNCIL MEMBER LENZ: Okay. I have a
- 24 question. So based on that course of action, or any
- 25 alternative course of action where we actually did close

- 1 the meeting, we didn't table or pause anything, and we came
- 2 out of this hearing and we asked for a motion to approve
- 3 this rule package and it failed, the Council voted it down,
- 4 DEQ's course of action would be to bring this rule package
- 5 back to us at a later date. Because they still want us to

pass this rule package, but for whatever reasons we voted

- 7 it down. How does that change what has all just been said
- 8 down this table? Does that require the DEQ to go through
- 9 this entire process one more time, every single stage and
- 10 step of -- how does that work?
- 11 COUNCIL MEMBER BLAKE: DEQ AG.
- MS. BUDINE: So in that situation, we would
- 13 go through the notice before the EQC again, you know,
- 14 address any public comments that come up and just kind of
- 15 repeat the EQC process again.
- 16 COUNCIL MEMBER CORRA: You do the whole --
- 17 clarification question, Mr. Hearing Officer.
- 18 COUNCIL MEMBER BLAKE: Go ahead, Mr. Corra.
- 19 COUNCIL MEMBER CORRA: I didn't hear every
- 20 word you said, but it sounds like you don't have to go back
- 21 to square one, really, or you do? I mean, as far as a
- $\,$ 22 $\,$ round of rulemaking, or can you -- or is it easier the
- 23 second time around? Is that what you're -- how much
- 24 extra --

6

CHAIRMAN LENZ: What's the process for you?

1	COUNCIL	MEMBER	CORRA:	Yeah.	Yeah.

- 2 MS. ZYGMUNT: My understanding is that we
- 3 would need to complete all steps of the formal rulemaking
- 4 procedure again, starting with getting, you know, our
- 5 director requesting approval from the governor's office to
- 6 proceed with formal rulemaking and bringing it back before
- 7 the EQC.
- 8 MR. SCHELHAAS: Yeah. And that's my --
- 9 MS. BUDINE: That's -- I kind of
- 10 misspoke on the EQC process, because, you know, the DEQ, we
- 11 have the full advisory board process before we go into
- 12 formal rulemaking before the EQC. So, yes, I agree with
- 13 what Jennifer said.
- 14 COUNCIL MEMBER CORRA: Mr. Hearing Officer.
- 15 COUNCIL MEMBER BLAKE: Yes. Go ahead,
- 16 Mr. Corra.
- 17 COUNCIL MEMBER CORRA: Yeah, I -- my -- my
- 18 sense is, after hearing from -- from the experts and the
- 19 agency, one other aspect of this that I think is real too,
- 20 is that once we take -- once the hearing is closed and the
- 21 Council begins to deliberate the rule package and the
- 22 motion, it is very diff $\operatorname{--}$ it's very difficult to have a
- 23 dialogue with the agency in that process, because
- 24 technically -- correct me if I'm wrong, Ryan and Jim --
- 25 technically when we take in-house, if you will, it's our

- 1 discussion, and we were done hearing from the DEQ just as
- 2 much as we are done hearing from everybody else. And it
- 3 kind of feels to me like the essence of our struggles is
- 4 really only going to be resolved if we have more dialogue
- 5 with the DEQ. So I'm suggesting that perhaps we have a
- 6 motion to postpone. I do think we need to vote on that as
- 7 a group. But I -- I kind of -- maybe it's time to just
- 8 have that motion and move on.
- 9 To the extent my -- I guess I'm thinking that
- 10 extending the hearing sounds like the -- at least to my
- 11 ears, sounds like a better --
- 12 COUNCIL MEMBER BLAKE: Mr. Schelhaas.
- MR. SCHELHAAS: Yes. Thank you.
- 14 The point of the rules hearing is to take public
- 15 comment at this time. And to -- you know, DEQ does a
- 16 presentation and has discussion and you get to ask them
- 17 questions. And so if that is what the Council wants to do
- 18 at a later time to take public comment or have that
- 19 opportunity to take public comment, to have maybe another
- 20 presentation from DEQ, some dialogue, then you want that
- 21 rules hearing option. If all you were going to do is ask
- 22 the DEQ to bring you some documents and then you guys
- 23 deliberate and discuss to make a decision and you don't
- 24 want to take any more public comment or have any more
- 25 dialogue, so to speak, then you don't need that rules

- 1 hearing option.
- 2 So if you want to have a second or subsequent
- 3 rules hearing where people can potentially come and
- 4 comment, there can be maybe a second presentation and some
- 5 dialogue, maybe the best option would be to recess or
- 6 temporarily -- I don't know.
- 7 COUNCIL MEMBER BLAKE: Extend?
- MR. SCHELHAAS: Yeah. I mean, you're
- 9 closing it for the day. Like you're going to -- you know,
- 10 look, as long as everybody knows what we're -- we can get
- 11 all wrapped around the axle in what term we're using. As
- 12 long as we come out of here and the Council knows we're
- 13 going to have another rules hearing because we want some
- 14 more public comment or opportunity, we want to have
- dialogue with DEQ, we want them to do another presentation
- 16 and discuss this crosswalk document. So we're going to be
- 17 here again doing a subsequent rules hearing on this. And
- 18 if that's what the Council wants, then as long as it's
- 19 clear -- whatever it's called, whether we -- whenever the
- 20 Council recesses the rules hearing for a later date or
- 21 continues it or tables it, or whatever, I think everybody
- 22 will -- everybody's going to understand. And then we'll
- 23 make it clear on the agenda and the notice and all that,
- 24 and I'll get with Ms. Budine to see if, you know, we dotted

all the I's and crossed all the Ts on that. But I think

25

- 1 maybe that's the best option, if that's what the Council
- 2 wants to do in December, January, or whatever that time
- 3 frame is.
- 4 COUNCIL MEMBER BLAKE: February.
- 5 MR. SCHELHAAS: Or February.
- 6 COUNCIL MEMBER TRUE: I'd just lay it on
- 7 the table and then recess it and pick it up at our next
- 8 meeting in February.
- 9 MR. RUBY: When you lay it on the table,
- 10 you have recessed it.
- 11 COUNCIL MEMBER TRUE: Right.
- MR. RUBY: Just saying that.
- 13 COUNCIL MEMBER TRUE: Sure. Sure.
- 14 COUNCIL MEMBER BLAKE: Go ahead, Chairman
- 15 Lenz.
- 16 COUNCIL MEMBER LENZ: So our next meeting
- 17 is February 21st and 22nd. And does that allow you the
- 18 time that you would need, as you've listened to our
- 19 dialogue, going back and forth, is that time frame adequate
- 20 for your purposes?
- MS. ZYGMUNT: Mr. Chairman, I think it
- $\,$ 22 $\,$ depends on what the Council directs us to do specifically.
- 23 If it's a matter of completing the crosswalk and addressing
- 24 Council Member Bedessem's comments offline, or at least
- getting a better understanding what her comments are, I

- 1 think we could do February. If we're directed to do
- 2 another public notice, that may get tricky in terms of time
- 3 that it takes to draft public notices, publish it, get
- 4 comments, respond to comments as of February might be
- 5 challenging, if that is the direction of the Council.
- I will note that we are also going into
- 7 legislative season, so given normal work duties, special
- 8 projects, and upcoming legislative meetings, it will be
- 9 fairly busy. So, again, depending on the scope, I think we
- 10 can make the first quarter meeting work. Second quarter
- 11 might be a little easier if there is a public notice in
- 12 particular.
- 13 CHAIRMAN LENZ: Thank you. And our next
- 14 tentative meeting date then after February is May 23, 24.
- 15 So now we're leading out about six months. And, again,
- 16 depending on the scope of what the Council wants --
- MR. RUBY: It hasn't been approved. We're
- 18 still --
- 19 COUNCIL MEMBER TRUE: It will still be some
- 20 time in there.
- MR. RUBY: Because you -- Council Member
- 22 $\,$ Bedessem asked for a change in the May -- so I'm looking at
- 23 May 23rd, 24th.
- COUNCIL MEMBER BEDESSEM: It's not that.
- MR. RUBY: It's not that?

1	COLLINGTE	MEMDED	BEDESSEM:	No.
1	COONCIL	MEMDER	DEDESSEM:	140.

- 2 COUNCIL MEMBER TRUE: She doesn't want it
- 3 to be that.
- 4 COUNCIL MEMBER BEDESSEM: It can't be that.
- 5 MR. RUBY: I thought that's what we decided
- 6 on. I thought you were gone the week before that.
- 7 COUNCIL MEMBER BEDESSEM: No.
- 8 MR. RUBY: So it's seven days before that,
- 9 which would be May 16th and 17th, then?
- 10 COUNCIL MEMBER BEDESSEM: Yes, that's
- 11 perfect.
- MR. RUBY: Okay. May 16th and 17th. And
- 13 I'll double check to make sure that's a Tuesday, Wednesday.
- 14 It should be.
- MR. SCHELHAAS: It is.
- MR. RUBY: Seven days before.
- 17 COUNCIL MEMBER BLAKE: Okay. We need to
- 18 handle --
- MR. RUBY: What you're doing.
- 20 COUNCIL MEMBER BLAKE: -- what I'm going to
- 21 say. Am I -- am I --
- 22 COUNCIL MEMBER CORRA: Can I make a motion?
- COUNCIL MEMBER BLAKE: Am I closing this?
- 24 Am I asking for a motion?
- MR. RUBY: Sounds like Mr. Corra has a

- 1 motion.
- 2 COUNCIL MEMBER CORRA: Yeah. Mr. -- and
- 3 then it could die --
- 4 COUNCIL MEMBER BLAKE: Council Member
- 5 Corra.
- 6 COUNCIL MEMBER CORRA: It could die for
- 7 lack of a second, which would be just fine.
- 8 COUNCIL MEMBER BLAKE: Council Member
- 9 Corra.
- 10 COUNCIL MEMBER CORRA: Okay. Thank you,
- 11 Mr. Hearing Officer.
- I would make a motion that we extend the hearing
- 13 until May 16, 17. And during that time, the agency do the
- 14 things that have been mentioned a little bit ago in terms
- of responding to some of the technical comments Council
- 16 Member Bedessem has, as well as building a crosswalk so the
- 17 Council can have a little better understanding of -- you
- 18 know, help us get through just is it -- what is it --
- MR. HENDON: Sure.
- 20 COUNCIL MEMBER CORRA: -- with regards to
- 21 these -- incorporation by reference, where the pitfalls
- 22 might be.
- 23 So that -- that's my motion, is -- to recap, is
- 24 to extend the hearing until that date, and with the
- 25 directions that I just stated given to the agency so that

- 1 they have ideas what they need to bring back for us.
- 2 COUNCIL MEMBER BEDESSEM: So the question
- 3 is does that include a public comment period?
- 4 COUNCIL MEMBER CORRA: No. It does not
- 5 include a public comment period. And I might, if I can,
- 6 just editorially say why I believe that to be the case.
- 7 The agency did tell us that between their public comment
- 8 period and our public comment period there have been 150
- 9 days of public comment periods. And when I looked at the
- 10 comments, and without having analyzed them in great detail,
- 11 the important people or entities out there have had a
- 12 chance to go into this thing. You know, there's some
- 13 consulting firms, there was Wyoming Association of
- 14 Municipalities, I think, or -- no, the Water --
- MR. HENDON: Association of Rural Water
- 16 Systems.
- 17 COUNCIL MEMBER CORRA: Thank you. Plus,
- 18 you know, the technical people on the water quality
- 19 advisory board. So there's been a lot of that. And I
- 20 think the essence of our -- this is my own impression --
- 21 the essence of our struggle as a Council in trying to get
- 22 to this decision is trying to get comfortable with all
- $\,$ 23 $\,$ these cross-references and with a couple of questions. So
- I -- I believe I -- with that I say no public comment
- 25 period. But, you know, I'd certainly be open to a friendly

- 1 amendment if, in fact, this amendment got second -- excuse
- 2 me, if, in fact, this motion got seconded.
- 3 COUNCIL MEMBER BLAKE: Does the hearing
- 4 officer make -- is there a second?
- 5 COUNCIL MEMBER TRUE: I would second.
- 6 COUNCIL MEMBER BLAKE: We have a second?
- 7 We have a motion and second. Okay. We have a motion on
- 8 the floor with a second.
- 9 MR. RUBY: Motion and second.
- 10 COUNCIL MEMBER BLAKE: Yeah. Motion by
- 11 Mr. Corra. Seconded by Council Member True.
- 12 Call for amendments now, or just vote on it. Any
- 13 amendments or changes?
- 14 COUNCIL MEMBER BEDESSEM: My only concern
- is that if we don't have -- that if we are extending it to
- 16 May, there's time for public comment. And if we don't do
- 17 that, if any comments show up, they're going to show up on
- 18 May 16th, when you can't address them, because it's too
- 19 close to when we are voting. So I'm just expressing that
- 20 concern, that if you want to be proactive, you want to get
- 21 that upfront, and get the response and get whatever changes
- 22 need to happen, as opposed to listening to someone coming
- 23 forth on the last day where you can't fix it and have us be
- 24 between a rock and a hard place to vote.
- MR. RUBY: For purposes of public comment,

- 1 their notice terminated it on October something.
- MS. ZYGMUNT: 17th, I believe.
- MR. RUBY: 17th. So the public comment is
- 4 done, unless it's re-noticed. The only thing that's
- 5 happening here is you're delaying your decision. So in
- 6 order to gather the data from the DEQ, you've kept the
- 7 hearing open in order to get that data brought in. There
- 8 won't be anybody from the public coming forward saying I
- 9 want to testify, because the public comment is closed.
- 10 COUNCIL MEMBER BEDESSEM: Well, I'm
- 11 suggesting that we open for public comments since it was
- 12 requested to do that, and it seems like there's things that
- 13 I want to address.
- MR. RUBY: And you would need -- if you
- 15 want to extend those public comments, you'll need to
- 16 include that in the motion, and then we'll have to publish
- 17 a notice, set a deadline. Those comments would have to go
- 18 to DEQ for their response. So you have both the comment
- 19 and the response present for you when you're then making
- 20 those decisions. And if you want to run the public comment
- 21 through the hearing and allow the public comment to come in
- 22 haphazard, you know, just I want to talk, then you can do
- 23 that. But that's -- right at this very minute, the public
- 24 comment, based on its notice, is done.
- 25 COUNCIL MEMBER BEDESSEM: So question. Can

- 1 you extend public comment period but not allow people to
- 2 comment at that decision hearing so you don't get anything
- 3 in the end, and there's no surprises.
- 4 MR. RUBY: It depends on how you structure
- 5 your notice. I don't know you'd want to do that, but you
- 6 can certainly structure your notice in such a way the
- 7 public comment period is only in writing, not by
- 8 appearances and personal -- personal statement.
- 9 COUNCIL MEMBER BEDESSEM: That's pretty
- 10 unusual.
- MR. RUBY: It's very unusual.
- 12 COUNCIL MEMBER BEDESSEM: All right. Thank
- 13 you for answering my question.
- So the only way to get additional comments is to
- make a friendly amendment to your motion?
- 16 COUNCIL MEMBER BLAKE: If it's friendly.
- MR. RUBY: It can be unfriendly too.
- 18 (Unintelligible crosstalk.)
- 19 THE REPORTER: One at a time, and please
- 20 speak up.
- 21 COUNCIL MEMBER BEDESSEM: Okay. So what
- does friendly versus unfriendly mean?
- MR. RUBY: He just accepts without a vote.
- COUNCIL MEMBER CORRA: Yeah. That's the
- 25 point. So you're -- you're suggesting that the motion be

- 1 amended to include a notification from the Council that we
- 2 are accepting public comments on the rule?
- 3 COUNCIL MEMBER BLAKE: I think the way this
- 4 $\,$ needs to go is we have a motion and we have a second. We
- 6 ask for any amendments, then we vote on the amendments.
- 7 MR. RUBY: You need the amendments before
- 8 you vote on the --
- 9 COUNCIL MEMBER BLAKE: Then we vote on the
- 10 amendments separately.
- MR. RUBY: No, you -- well, you have the
- 12 amendment.
- 13 COUNCIL MEMBER CORRA: If I -- excuse me.
- MR. RUBY: Go ahead.
- 15 COUNCIL MEMBER CORRA: I'm sorry. One
- 16 possible path forward is for me to say I would rather you
- 17 just vote on my motion, and then after that, then there can
- 18 be another motion --
- 19 COUNCIL MEMBER BLAKE: Correct.
- 20 COUNCIL MEMBER CORRA: -- that adds to
- 21 that. Is that how you're saying it?
- MR. RUBY: You can do that. Or if someone
- 23 wants to amend the main motion, they can move to amend.
- 24 But before you then handle the amendment, then you handle
- 25 the motion as amended.

- 1 COUNCIL MEMBER CORRA: So -- yeah. So
- 2 Mr. Hearing Officer, I would -- I do not accept that
- 3 friendly amendment.
- 4 COUNCIL MEMBER BLAKE: Okay. So we have a
- 5 motion and second. Are there any amendments, friendly or
- 6 otherwise?
- 7 COUNCIL MEMBER BEDESSEM: So then you opt
- 8 to vote on the motion separately. Okay.
- 9 COUNCIL MEMBER BLAKE: Yes.
- 10 COUNCIL MEMBER BEDESSEM: So then the
- 11 separate.
- 12 COUNCIL MEMBER BLAKE: So will this be a
- 13 voice vote -- just a voice vote or roll call?
- MR. RUBY: I would roll call it, just
- 15 because J.D.'s on there.
- MR. GIRARDIN. No, he's not. J.D.'s not
- 17 on.
- MR. RUBY: It sounds like she's going to
- 19 not make an amendment, but make a secondary motion --
- 20 another motion.
- 21 COUNCIL MEMBER BEDESSEM: If I can.
- 22 COUNCIL MEMBER BLAKE: -- a motion.
- MR. RUBY: You can move to amend his --
- THE REPORTER: One at a time, please.
- 25 COUNCIL MEMBER BEDESSEM: Sorry.

- 1 MR. RUBY: Your motion to amend would be to
- 2 include a public comment period to run from period date to
- 3 date, whatever those numbers may be.
- 4 COUNCIL MEMBER BEDESSEM: Well, from
- 5 whatever date your notice goes out to --
- 6 MR. RUBY: Their notice could go out the
- 7 day before the hearing.
- 8 COUNCIL MEMBER BEDESSEM: Yeah. That's not
- 9 good.
- 10 MR. RUBY: You need to designate the
- 11 comment period.
- 12 COUNCIL MEMBER BEDESSEM: Yeah. And I --
- 13 I --
- MR. GIRARDIN: I had to shut off the mics.
- 15 I'm sorry. You guys all had them on and then you started
- 16 getting sound.
- 17 COUNCIL MEMBER BEDESSEM: Thank you for
- 18 doing that.
- So I do get concerned with -- that there's, you
- 20 know, the holiday period coming up here, and it's
- 21 difficult. And if we're trying to do notice and have a
- $22\,$ $\,$ time period for comments and a time for response and have
- 23 that all happen before May 16th, that we would probably
- $\,$ 24 $\,$ would be looking at starting the comment period that would
- 25 start the beginning of January and go 45 days. I'm just

- 1 putting it out there and wondering if that sounds
- 2 reasonable to people or not.
- 3 MR. RUBY: Jennifer.
- 4 MS. ZYGMUNT: Mr. Chairman, I think we can
- 5 work with that direction. The specificity of whether you'd
- 6 like a 30- or 45-day public comment period would be
- 7 helpful. I think we could start in January. It would be
- 8 good if you could give us a little flexibility. Sometimes
- 9 it's hard to catch the papers' publication dates. So
- 10 rather than naming a specific date, if you can give us a
- 11 window, we can work with that.
- 12 COUNCIL MEMBER BEDESSEM: So starting in
- 13 January for 45 days is something that you can --
- MS. ZYGMUNT: We can work after --
- 15 COUNCIL MEMBER BEDESSEM: -- figure out a
- 16 time between then and maybe handle responses.
- MS. ZYGMUNT: Correct.
- 18 COUNCIL MEMBER BEDESSEM: So I --
- 19 COUNCIL MEMBER BLAKE: We've heard the
- 20 motion to a 45-day comment period, starting in January.
- 21 Was there a second?
- 22 COUNCIL MEMBER GREENE: I'll second that.
- COUNCIL MEMBER BLAKE: Seconded by Council
- 24 Member Greene.
- And any comments on that amendment?

- 1 COUNCIL MEMBER TRUE: Just so I'm clear,
- 2 Mr. Hearing Officer, by whatever -- in January, by the time
- 3 you'll open up for public comment on -- on the rule and
- 4 then on this crosswalk that will be finished by then, open
- 5 45 days, those comments, then when we come back in May,
- 6 we'll make a decision? Just making sure I'm clear on the
- 7 motion.
- 8 COUNCIL MEMBER BLAKE: Go ahead.
- 9 MS. ZYGMUNT: Mr. Chairman. The only
- 10 clarification I would add is that the public notice would
- 11 be for the rule itself. The crosswalk is guidance and
- 12 again, we'll bring before you, but would not accept comment
- 13 on it.
- 14 COUNCIL MEMBER TRUE: Okay.
- 15 COUNCIL MEMBER BLAKE: So any other
- 16 comments on the amendment?
- I think we can do a voice vote on this amendment,
- 18 or do you want a roll call?
- MR. RUBY: I'd like a roll call, just so I
- 20 can make sure I get it.
- 21 COUNCIL MEMBER BLAKE: Okay. On the
- 22 amendment, that would be to extend starting in January for
- 23 45 days the comment period.
- 24 Council Member True.
- 25 COUNCIL MEMBER TRUE: I'll vote aye.

1	COUNCIL MEMBER BLAKE: Council Member
2	Bedessem.
3	COUNCIL MEMBER BEDESSEM: Aye.
4	COUNCIL MEMBER BLAKE: Chairman Lenz.
5	CHAIRMAN LENZ: Aye.
6	COUNCIL MEMBER BLAKE: Council Member
7	Greene.
8	COUNCIL MEMBER GREENE: Aye.
9	COUNCIL MEMBER BLAKE: Council Member
10	Corra.
11	COUNCIL MEMBER CORRA: No.
12	COUNCIL MEMBER BLAKE: Is Mr. Radakovich
13	is excused.
14	And Council Member Blake votes aye.
15	So now we've got an amended motion that would be
16	to extend the hearing on Docket 22-3103 and to have them
17	make a cheat sheet or what was it called?
18	MS. ZYGMUNT: A crosswalk.
19	COUNCIL MEMBER BLAKE: Crosswalk. And to
20	consider any public comments, and to consider comments from
21	Council Member Bedessem and come to us in our May meeting.
22	Is that the motion, as I understand it? Any comments on
23	that motion?
24	Yes. Go ahead, please.
25	MR. SCHELHAAS: Something that Jim said

- 1 earlier. The -- the continuation of the rules hearing in
- 2 May, that will not be an opportunity to -- for the public
- 3 to come in again and make comment, because that was done
- 4 today. That rules hearing in May will be for DEQ to
- 5 present the materials, discuss it, talk about what they did
- 6 and take EQ -- you know, Council members' questions, and
- 7 then there will be written public comment for the 45 days.
- 8 But I just want to make clear, so people understand that
- 9 are listening, or they're going to see this, that the
- 10 public can certainly come to the rules hearing, but they're
- 11 not going to be able to present public comment at that
- 12 time. That is over as of today, except the written comment
- during the 45-day public comment period. Is that my -- I
- 14 just wanted to make sure that I'm understanding that
- 15 correctly.
- 16 COUNCIL MEMBER BLAKE: That's how -- that's
- 17 how I understood the motion. Hope somebody's typing that
- 18 down.
- MR. SCHELHAAS: I think we should put this
- 20 on the bar exam or law school exam or something.
- MS. BUDINE: It's more applicable than
- 22 what's on there.
- 23 COUNCIL MEMBER BLAKE: So does anybody have
- 24 any questions on the motion? Do you want to read it back
- 25 to us, Mr. Ruby, or --

1	MR. RUBY: I'll be happy to.
2	COUNCIL MEMBER BLAKE: Please.
3	MR. RUBY: The motion is to extend the
4	hearing until May 16th and 17th, 2023, with a request that
5	the agency respond to Councilman Bedessem's questions, to
6	build a crosswalk and to provide it to the Council for
7	guidance to understand exactly where everything's going,
8	and to include a 45-day comment period starting in January
9	without in-person comment at the May hearing.
10	COUNCIL MEMBER BEDESSEM: 45 days.
11	MR. RUBY: Yeah, that's what I said. What
12	did I say? 45 days?
13	COUNCIL MEMBER BLAKE: Any questions?
14	Sensing your urgency to vote, Council Member
15	Corra, how do you vote? Or do we want a comment period on
16	this motion first?
17	COUNCIL MEMBER CORRA: No, I'm
18	MR. RUBY: It's it's been adopted.
19	COUNCIL MEMBER CORRA: So we're
20	COUNCIL MEMBER BLAKE: After you vote, we
21	can comment.
22	COUNCIL MEMBER CORRA: Mr. Chairman, I know
23	that I made the motion originally to extend the hearing so
24	we can hear some more, and then I voted against the
25	amendment. So now we're voting on extending the hearing

- 1 with as amended. I think I'm going to vote no.
- 2 COUNCIL MEMBER BLAKE: Okay. Council
- 3 Member Greene.
- 4 COUNCIL MEMBER GREENE: Aye.
- 5 COUNCIL MEMBER BLAKE: Chairman Lenz.
- 6 CHAIRMAN LENZ: Aye.
- 7 COUNCIL MEMBER BLAKE: Council Member
- 8 Bedessem.
- 9 COUNCIL MEMBER BEDESSEM: Aye.
- 10 COUNCIL MEMBER BLAKE: Council Member True.
- 11 COUNCIL MEMBER TRUE: I'll vote aye.
- 12 COUNCIL MEMBER BLAKE: And Council Member
- 13 Blake votes aye.
- And Radakovich is excused. So motion passes.
- 15 And I'm more than happy to hand the gavel back to Chairman
- 16 Lenz.
- 17 CHAIRMAN LENZ: Thank you, Councilman
- 18 Blake.
- On behalf of the Council, I would like to thank
- 20 the presenters today. Oh, Joe had me off for a second.
- MR. GIRARDIN: Go ahead.
- 22 CHAIRMAN LENZ: But I would like to thank
- 23 Ms. Zygmunt and Mr. Hendon and your staff. And as we go
- 24 forward, we appreciate your efforts, and we'll get this
- 25 done.

1	MS.	ZYGMUNT:	Thank	VO11 -
<u> </u>	1.10	ZIGITONI.	THAIIN	you.

- 2 MR. HENDON: Thank you.
- 3 CHAIRMAN LENZ: Okay, Council. So we have
- 4 one item of administrative business, as I understand,
- 5 unless anyone has more to bring forward, but we have on
- 6 your packets proposed dates for meetings, which are also
- 7 amended, where it will be February 21st, 22nd, May 16th and
- 8 17th, September 19th and 20th, and December 5th and 6th.
- 9 Is there any further discussion on this, or do we have a
- 10 motion to adopt these proposed dates for our meetings in
- 11 2023?
- 12 COUNCIL MEMBER BLAKE: Those dates look
- 13 good to me. I would make a motion that we -- did we get
- 14 you straight for that May date?
- 15 COUNCIL MEMBER BEDESSEM: Yes. A much
- 16 better situation.
- MR. RUBY: I could have swore I changed
- 18 those. I don't know where they went.
- 19 COUNCIL MEMBER BEDESSEM: Well, yeah, it
- 20 says May 16th, 17th on the printout on the agenda.
- 21 COUNCIL MEMBER TRUE: You did change it.
- MR. RUBY: So I did change it on there.
- COUNCIL MEMBER BEDESSEM: Changed it on
- 24 May 16, 17. So you're not imagining things. You did
- 25 change it.

1	MR. RUBY: I'm just a horrible editor on
2	this.
۷	CHIS.
3	COUNCIL MEMBER BEDESSEM: So those are all
4	good.
5	CHAIRMAN LENZ: Okay. So we have a motion
6	to approve these meeting dates. Do we have a second?
7	COUNCIL MEMBER BEDESSEM: Second.
8	CHAIRMAN LENZ: And we have a second from
9	Council Member Bedessem. We should be able to do this with
10	a voice vote.
11	COUNCIL MEMBER BLAKE: Yes.
12	CHAIRMAN LENZ: All in favor say aye.
13	(All vote aye.)
14	CHAIRMAN LENZ: Opposed? Motion carried.
15	And, again, is there any other further
16	administrative business anyone wishes to bring before the
17	Council?
18	COUNCIL MEMBER BLAKE: Mr. Chairman, did we
19	want to discuss the Pine Haven meeting or when, where,
20	figure it out later?
21	MR. RUBY: We're good.
22	CHAIRMAN LENZ: Thank you, Council Member
23	Blake.
2 4	All right. Do we have a motion to adjourn?
	Titt fight. Do we have a mocton to adjourn:

COUNCIL MEMBER BLAKE: I'll make that

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1	motion.	
2		COUNCIL MEMBER GREENE: I'll second
3		CHAIRMAN LENZ: All in favor.
4		(All vote aye.)
5		CHAIRMAN LENZ: Meeting adjourned.
6		(Hearing proceedings concluded
7		12:07 p.m., November 15, 2022.)
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1	CERTIFICATE
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3	I, KATHY J. KENDRICK, a Registered Professional
4	Reporter, do hereby certify that I reported by machine
5	shorthand the foregoing proceedings contained herein,
6	constituting a full, true and correct transcript.
7	Dated this 14th day of December, 2022.
8	NA STATE OF THE ST
9	S. HOTCA
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11	Mostly Lendrice
12	KATHY J. KENDRICK Registered Professional Reporter
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