BEFORE THE ENVIRONMENTAL QUALITY COUNCIL STATE OF WYOMING

FILED

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		Terri A. Lorenzon, Director
IN THE MATTER OF OBJECTIONS TO THE)	Environmental Quality Council
AIR QUALITY PERMIT NO. MD-1041)	Docket No. 04-2801
OF KEN HARVEY RABBIT PIT)	

WYOMING DEPARTMENT OF ENVIRONMENTAL QUALITY(DEQ) REPLY TO GARY AND SHARON CRANE'S RESPONSE TO DEQ'S MOTION TO DISMISS

COMES NOW, Respondent Wyoming Department of Environmental Quality (DEQ) by and through the Office of Attorney General, and replies as follows:

- 1. DEQ General Rules of Practice and Procedure (DEQ Rules), Chapter 1 § 3(b) requires both <u>filing</u> and <u>service</u> of a written petition to initiate hearings before the Environmental Quality Council (EQC). Filing and service are two distinct requirements. DEQ's Motion to Dismiss did not allege that Protestants Gary and Sharon Crane (Cranes) improperly <u>served</u> their written petition. Rather, DEQ's Motion to Dismiss is based on the Cranes failure to timely <u>file</u> their written petition.
 - 2. DEQ Rules, Chapter 1 § 3 states in its entirety:

Section 3. Initiation of Proceedings.

- (a) All hearings before the Council, appeals or others, shall be held pursuant to these rules, the provisions of the Environmental Quality Act W.S. 35-11-101 through 1104 and the Wyoming Administrative Procedure Act.
- (b) All persons requesting a hearing or protesting a permit shall <u>file</u> two copies of written petition directed to and <u>served</u> upon both the Chairman of the

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Council and the Director of the Department.

(i) Original <u>service</u> shall be by registered mail, return receipt requested. Thereafter, all <u>service</u> shall be proved in accordance

with the Wyoming Rules of Civil Procedure.

(ii) Where protestant is objecting to a permit, he shall also serve the permit applicant with a copy of the petition and all other

pleadings and motions.

DEQ Rules, Ch. 1 § 3 (emphasis added).

3. Filing is an act of depositing pleadings and other papers with the court, or in

this case the EQC. See, Wyo. R. Civ. P. Rule 5(e)(defining filing with the court). Filing

signifies delivery to the proper custodian of the record. A paper is not filed until it is

deposited with the EQC for the purpose of making the pleading or other paper a part of the

case record. See, BLACK'S LAW DICTIONARY 566 (5th ed. 1979); In re Gubleman, 10 F.2d

926, 929 (2nd Cir. 1925); see also, WYO, R. CIV. P. Rule 3 (civil action commences upon

filing the complaint).

4. Service is an act of delivering pleadings and other papers to the parties in the

proceeding. See, WYO. R. CIV. P. Rule 5(b)(describing how service is made) and Rule

4(describing methods of service); BLACK'S LAW DICTIONARY 1227 (5th ed. 1979). Service

is required so that a party has an opportunity to appear and be heard on the matter.

5. "Rules of statutory interpretation apply to the interpretation of administrative

rules and regulations. If the language of the rule communicates a plain meaning, that

meaning will be applied." Antelope Valley Improvement v. State Board of Equalization, 992

P.2d 563, 566 (Wyo. 1999)(internal citations omitted). The plain language of DEQ Rules

Chapter 1 § 3 distinguishes between filing and serving the written petition. <u>Filing</u> a petition is a distinct separate act and has a distinct and separate purpose from <u>serving</u> a petition.

- 6. Timely filing of a request for review is mandatory and jurisdictional, and untimely filing deprives the reviewing board of subject matter jurisdiction over the appeal. Unlike personal jurisdiction which is obtained by service of process, subject matter jurisdiction cannot be waived. *Brunsvold v. State*, 864 P.2d 34, 36 (Wyo.1993); *DB v. State Department of Family Services (In re MFB*), 860 P.2d 1140, 1146 (Wyo.1993).
- 7. Respondents Gary and Sharon Crane did not timely file their written petition with the EQC. Untimely filing deprives the EQC of subject matter jurisdiction over their appeal.

WHEREFORE, Respondent DEQ respectfully requests the EQC dismiss Gary and Sharon Crane's appeal of permit no. MD-1041 with prejudice due to lack of subject matter jurisdiction.

RESPECTFULLY SUBMITTED this _____ day of June, 2005.

Nancy E. Vehr

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Attorney for Respondent DEQ

CERTIFICATE OF SERVICE

I certify that on this 2nd day of June, 2005, a true and correct copy of WYOMING DEPARTMENT OF ENVIRONMENTAL QUALITY(DEQ) REPLY TO GARY AND SHARON CRANE'S RESPONSE TO DEQ'S MOTION TO DISMISS was served via U.S. Mail, postage prepaid, addressed as follows:

Mistee L. Godwin Brown, Drew & Massey, LLP 45 East Loucks Street, Suite 109 Sheridan, WY 82801

Ken Harvey Rabbit Pit 620 East Sunnyside Lane Thermopolis, WY 82443

and via FAX to:

Mistee L. Godwin Brown, Drew & Massey, LLP 45 East Loucks Street, Suite 109 Sheridan, WY 82801 FAX: 307-673-6612

Nancy E. Vehr

Office of the Attorney General